

**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Friday, February 3, 2012, Florida Department of Law Enforcement (FDLE) Case IG-75-0089 was opened as an administrative case concerning the review of policy and procedure manuals of the Florida Department of Highway Safety and Motor Vehicles (DHSMV) and other agencies yet to be determined, as related to the opening and closing of roadways in the state of Florida. Additionally, this case will serve to evaluate the DHSMV policies in comparison to the standard policies of other recognized governmental authorities in the U.S. This administrative review is being conducted in accordance with a criminal investigation, documented under FDLE case number IF-14-0001, in response to a number of vehicle crashes in the evening hours of Saturday, January 28, 2012 and early morning hours of Sunday, January 29, 2012. These crashes occurred on a section of Interstate 75 south of Gainesville, Florida near the Paynes Prairie Preserve.

An electronic copy of the letter dated February 2, 2012 from Stephen R. McNamara, Chief of Staff of the Executive Office of the Governor, to Commissioner Gerald Bailey of the Florida Department of Law Enforcement will be maintained as related item number INV-1 of this investigative case file.

Case Number:IG-75-0089	Serial #:1
Author:Register, Wendell Dean	Office:Office of Inspector General
Activity Start Date:02/03/2012	Activity End Date:

Approved By:Banks, Daniel Patrick

Description:Case Opening I-75 Traffic Crashes

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
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On February 2, 2012 correspondence was received from Chief of Staff Stephen R. MacNamara of the Executive Office of the Governor requesting that the Florida Department of Law Enforcement (FDLE) investigate the governmental actions relating to the fatal traffic crashes on Interstate 75 on January 29, 2012. Pursuant to receipt of this correspondence, FDLE Inspector Mark Mitchell and Special Agent Supervisor (SAS) Richard Ward met with Chief Allan R. "Bob" Johnson of the Florida Department of Agriculture and Consumer Services (DACS), Office of Agricultural Law Enforcement (OALE), at Chief Johnson's office . During this meeting, which occurred on Monday, February 6, 2007, at Johnson's office located at 2005 Apalachee Parkway, Suite 222, Tallahassee, Florida, Johnson provided Inspector Mitchell and SAS Ward with the following documents:

- A seven (7) page copy of a draft of the OALE "ACISS Master Report 12-319" of 01/29/2012 prepared by OALE Investigator Daniel Williamson, Gainesville, Florida, telephone number (941) 915-9100. An electronic copy of this report which was named by OALE as the "Boardwalk Fire," was attached to the case file as Related Item # 2.
- Forty-five (45) individual color copies of photographs taken by OLEA Investigators, investigating the January 29, 2012, Paynes Prairie "Boardwalk Fire." An electronic copy of the 45 printed photographs were attached to the case file as Related Item # 3.
- A thirteen (13) page copy of a draft report (initial report, maps and photographs) of the OALE "ACISS Master Report 12-319/1" of 01/30/2012 for the OLEA named "Boardwalk Fire." An electronic copy of this draft report which was prepared by OALE Investigator Richard Baldwin, OLEA Investigative Region 3, telephone number (941) 915-9350, was attached to the case file as Related Item # 4.
- A thirteen (13) page draft copy of a DACS, Division of Florida Forest Service (FFS), Incident Report, Incident Number: 2012-08-0060, identifying each FFS member who was assigned to "work" the fire by an alpha/numeric character and a corresponding time log linking the specific FFS alpha/numeric character to a date, time and noted communication on the log. The reported period of the log is from "1/28/2012 3:05:10 PM to 1/29/2012 7:40:11 PM." An electronic copy of this report was attached to the case file as Related Item # 5.
- A thirty-five (35) page "Fire Weather Planning Forecast for Northeast Florida/Southeast Georgia National Weather Service Jacksonville, FL," report for the period of January 28,

Case Number:IG-75-0089	Serial #:2
Author:Ward, Richard Allan	Office:Executive Investigations
Activity Start Date:02/06/2012	Activity End Date:02/06/2012

Approved By:Banks, Daniel Patrick

Description:Otaining documents from Chief Allan "Bob" Johnson, Office of Agricultural Law Enforcement

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2012 at 0331 hours to January 29, 2012 at 1914 hours. An electronic copy of this report was attached to the case file as Related Item # 6.

- An eight (8) page "Ocala Municipal Airport" wind, visibility, weather, sky conditions, air temperature, dew point and relative humidity report for the period of January 27, 2012 at 1153 hours to January 30, 2012 at 0950 hours. An electronic copy of this report was attached to the case file as Related Item # 7.
- A sixteen (16) page draft copy of a DACS, FFS, Incident Report, Incident Number: 2012-08-0060, identifying each FFS member who was assigned to "work" the fire by an alpha/numeric character and a corresponding time log linking the a specific FFS member's alpha/numeric character to a date, time and noted communication on the log. The reported period of the log is from "1/28/2012 3:05:10 PM to 2/4/2012 10:49:01 AM." An electronic copy of this report was attached to the case file as Related Item # 8.

A CD containing an electronic image of the aforementioned photographs that was provided to Inspector Mitchell and SAS Ward by Chief Johnson was placed in Related Item folder # 9.

**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Monday, February 6, 2012, Inspector Mark Mitchell and Special Agent Supervisor Richard Ward of the Florida Department of Law Enforcement (FDLE), Office of Executive Investigations (OEI) hand delivered a letter from FDLE Inspector General (IG) Al Dennis to Inspector Randy Marty Snow of the Florida Department of Highway Safety and Motor Vehicles (DHSMV). The letter was delivered in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

In the letter, IG Dennis requested various documentation and DHSMV records related to the January 29, 2012 crashes. Inspector Snow reviewed the letter and advised that he would attempt to have all the requested information available on Monday, February 13, 2012.

An electronic copy of the letter from IG Dennis to Inspector Snow will be maintained as related item number 10 of this investigative case file.

Case Number:IG-75-0089	Serial #:3
Author:Mitchell, Mark Sanders	Office:Executive Investigations
Activity Start Date:02/06/2012	Activity End Date:02/06/2012

Approved By:Banks, Daniel Patrick

Description:Delivery of letter to DHSMV

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
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On Wednesday, February 8, 2012 at approximately 1230 hours, Florida Department of Law Enforcement (FDLE), Office of Executive Investigations, Special Agent Supervisor (SAS) Richard Ward hand delivered a letter from FDLE Inspector General (IG) Al Dennis to Florida Department of Agriculture and Consumer Services (DACS), Office of Agricultural Law Enforcement, Chief of Investigative Services Allan R. "Bob" Johnson. The letter was delivered in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

In the letter, IG Dennis requested various documentation and DACS records related to the January 29, 2012 crashes. Chief Johnson reviewed the letter and advised SAS Ward that he had already provided some of the requested documentation (see Investigative Report #2) and would continue to provide the requested information to FDLE as it becomes available.

An electronic copy of the letter from IG Dennis to Chief Johnson will be maintained as related item number 11 of this investigative case file.

Case Number:IG-75-0089	Serial #:4
Author:Ward, Richard Allan	Office:Executive Investigations
Activity Start Date:02/08/2012	Activity End Date:02/08/2012

Approved By:Banks, Daniel Patrick

Description:Hand delivered FDLE's letter to Chief Bob Johnson, Florida Office of Agricultural Law Enforcement

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
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On Wednesday, February 8, 2012, Government Analyst Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General mailed (regular US Mail) a letter from FDLE Inspector General (IG) Al Dennis to Mr. Brian Blanchard, Assistant Secretary for Engineering and Operations, Florida Department of Transportation (FDOT). The request for information letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

In the letter, IG Dennis requested various documentation and FDOT records related to the January 29, 2012 crashes and requested that the information be forwarded to SAS Rick Ward in the FDLE Office of Executive Investigations.

An electronic copy of the letter from IG Dennis to Brian Blanchard will be maintained as related item number 12 of this investigative case file.

Case Number:IG-75-0089	Serial #:5
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/08/2012	Activity End Date:02/10/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to the Florida Department of Transportation

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Monday, February 6, 2012, Government Analyst Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General mailed (regular US Mail) a letter from FDLE Inspector General (IG) Al Dennis to Major Jerry Craig of the Marion County Sheriff's Office. The request for information letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

In the letter, IG Dennis requested various documentation and records maintained by the Marion County Sheriff's Office related to the January 29, 2012 crashes and requested that the information be forwarded to SA Tim Elder at the FDLE Orlando Regional Operations Center.

An electronic copy of the letter from IG Dennis to Major Jerry Craig will be maintained as related item number INV-15 of this investigative case file.

Note to file: Related item number INV-13 was created in error and will contain no documents.

Case Number:IG-75-0089	Serial #:6
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/06/2012	Activity End Date:02/06/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to the Marion County Sheriff's Office

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Monday, February 6, 2012, Government Analyst Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General mailed (regular US Mail) a letter from FDLE Inspector General (IG) Al Dennis to Sheriff Sadie Darnell of the Alachua County Sheriff's Office. The request for information letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

In the letter, IG Dennis requested various documentation and records maintained by the Alachua County Sheriff's Office related to the January 29, 2012 crashes and requested that the information be forwarded to SA Tim Elder at the FDLE Orlando Regional Operations Center.

An electronic copy of the letter from IG Dennis to Sheriff Sadie Darnell will be maintained as related item number INV-14 of this investigative case file.

Case Number:IG-75-0089	Serial #:7
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/06/2012	Activity End Date:02/06/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter for the Alachua County Sheriff's Office

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
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On Monday, February 13, 2012, Inspector Mark Mitchell Florida Department of Law Enforcement (FDLE), Office of Executive Investigations (OEI), mailed a letter from FDLE Inspector General (IG) Al Dennis to Chairman Deborah A. Hersman of the National Transportation Safety Board (NTSB). The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

In the letter, IG Dennis requested that Chairman Hersman provide FDLE with copies of any NTSB policies, procedures and guidelines related to road closures due to low visibility.

An electronic copy of the letter from IG Dennis to Chairman Hersman will be maintained as related item number 17 of this investigative case file.

Note to file: Related item number 16 was created in error and will contain no documents.

Case Number:IG-75-0089	Serial #:8
Author:Mitchell, Mark Sanders	Office:Executive Investigations
Activity Start Date:02/13/2012	Activity End Date:02/13/2012

Approved By:Banks, Daniel Patrick

Description:NTSB Request for Information Letter

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Monday, February 13, 2012, Inspector Meschelle Pittman of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Division Administrator Martin C. Knopp of the US Department of Transportation (DOT) Federal Highway Administration. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 on January 29, 2012.

In the letter, IG Dennis requested that Administrator Knopp provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documents be forwarded in an electronic format to Inspector Pittman.

An electronic copy of the letter from IG Dennis to Administrator Knopp will be maintained as related item number 18 of this investigative case file.

Case Number:IG-75-0089	Serial #:9
Author:Pittman, Meschelle F.	Office:Office of Inspector General
Activity Start Date:02/13/2012	Activity End Date:02/13/2012

Approved By:Banks, Daniel Patrick

Description:Request for documents from US DOT

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
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On Wednesday, February 15, 2012, Inspector Mark Mitchell and Special Agent Supervisor (SAS) Rick Ward of the Florida Department of Law Enforcement (FDLE), Office of Executive Investigations (OEI) met with Inspector Randy Marty Snow of the Florida Department of Highway Safety and Motor Vehicles (DHSMV). The meeting was conducted as a follow up to a February 6, 2012 meeting during which FDLE requested documentation and DHSMV records related to multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012. During the February 6, 2012 meeting, Inspector Snow was provided correspondence from FDLE Inspector General Al Dennis, which identified fourteen specific requests for documents. The correspondence from IG Dennis was maintained in Related Item number 10 of this investigative case file.

On February 15, 2012, Inspector Snow provided Inspector Mitchell and SAS Ward with a binder which contained FHP's response to the fourteen items listed in the February 6, 2012 correspondence. Specifically, the binder contained the following:

- Tab one of the binder contained FHP's response to item number one of the February 6, 2012 correspondence. Tab one included nine Florida Traffic Crash Reports which document traffic crashes which occurred on Interstate 75 in Alachua County 2300 hours on January 28, 2012 and 0401 hours on January 29, 2012. An electronic copy of this item will be maintained as related item number 19 of this investigative case file.
- Tab two of the binder contained FHP's response to item number two of the February 6, 2012 correspondence. Tab two included a list of twenty-five FHP employees who were involved in FHP's response to the crashes which occurred on January 28 and 29, 2012. An electronic copy of the list will be maintained as related item number 20 of this investigative case file.
- Tab three of the binder contained FHP's response to item number three of the February 6, 2012 correspondence. Tab three included the same list of FHP employees as item number two, but also included the employee assignments related to the crashes which occurred on January 28 and 29, 2012. An electronic copy of the list will maintained as related item number 21 of this investigative case file.
- Tab four of the binder contained FHP's response to item number four of the February 6,

Case Number:IG-75-0089	Serial #:10
Author:Mitchell, Mark Sanders	Office:Executive Investigations
Activity Start Date:02/15/2012	Activity End Date:02/15/2012

Approved By:Banks, Daniel Patrick

Description:Receipt of documentation from DHSMV

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2012 correspondence. Tab four included a list of FHP chain of command notifications for the time frame of 2341 hours on January 28, 2012 to 0557 hours on January 29, 2012. Tab four also included copies of four emails regarding I-75 crashes and road closures on January 29, 2012. An electronic copy of the chain of command notifications and emails will be maintained as related item number 22 of this investigative case file.

- Tab five of the binder contained FHP's response to item number five of the February 6, 2012 correspondence. Tab five included FHP Computer Aided Dispatch (CAD) records for the time frame of 1800 hours on January 28, 2012 to 0600 hours on January 29, 2012. The CAD records documented calls regarding I-75 between mile markers 358 and 374. An electronic copy of the CAD records will be maintained as related item number 23 of this investigative case file.
- Tab six of the binder contained FHP's response to item number six of the February 6, 2012 correspondence. Tab six included a compact disc which contained FHP policy numbers 17.14 and 17.17. Tab six also included a printed copy of FHP policy numbers 17.14 and 17.17. An electronic copy of FHP Policy numbers 17.14 and 17.17 will be maintained as related item number 24 of this investigative case file.
- Tab seven of the binder contained FHP's response to item number seven of the February 6, 2012 correspondence. Tab seven included two compact discs which contain recordings of telephone calls sent and received by the Jacksonville Regional Communications Center between 1819 hours on January 28, 2012 and 0601 hours on January 29, 2012. The two compact discs will be maintained in related item number 25 of this investigative case file.
- Tab eight of the binder contained FHP's response to item number eight of the February 6, 2012 correspondence. Tab eight included seven compact discs, labeled Disc 1 through Disc 7, which contained recordings of Jacksonville Regional Communications Center radio communications between 1952 hours on January 28, 2012 and 0619 hours on January 29, 2012. Tab eight also included one compact disc labeled "Micanopy File, 1/28/12" which contained recordings of radio communications between 1445 hours and 2002 hours on January 28, 2012. The eight compact discs will be maintained in related item number 25 of this investigative case file.
- Tab nine of the binder contained FHP's response to item number nine of the February 6, 2012 correspondence. Tab nine included a thumb drive which contained forty-seven video recordings taken from FHP In-Car cameras on January 28 and 29, 2012. Also included in item nine is a printed list which identified the Troopers involved in each video as well as printed operating instructions for viewing the videos. The thumb drive and printed instructions will be maintained in related item number 25 of this investigative case file.
- Tab ten of the binder contained FHP's response to item number ten of the February 6, 2012 correspondence. Tab ten included Reports of Daily Activity (RDA) and CAD Unit Status Changes for FHP Troop B Troopers on January 28 and 29, 2012. An electronic

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copy of the RDA's and CAD Unit Status Change reports will be maintained as related item number 26 of this investigative case file.

- Tab eleven of the binder contained FHP's response to item number eleven of the February 6, 2012 correspondence. Tab eleven included one compact disc labeled "LVORI Training." The compact disc will be maintained in related item number 25 of this investigative case file.
- Tab twelve of the binder contained FHP's response to item number twelve of the February 6, 2012 correspondence. Tab twelve included one compact disc labeled "March 2007 Crash, Osceola County." The compact disc will be maintained in related item number 25 of this investigative case file.
- Tab thirteen of the binder contained FHP's response to item number thirteen of the February 6, 2012 correspondence. Tab thirteen included one compact disc labeled "2008 I-4 Crash" as well as printed copies of information regarding a fatal crash which occurred on Interstate 4 on January 9, 2008. Electronic copies of the printed information will be maintained as related item number 27 and the compact disc will be maintained in related item number 25 of this investigative case file.
- Tab fourteen of the binder contained no response to item number fourteen, which requested copies of all after action reports regarding the January, 2012 Interstate 75 accident/incident in Alachua County. Inspector Snow advised that the after action reports had not yet been completed, but upon completion, it would be provided to FDLE.

**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 8, 2012, Florida Department of Law Enforcement (FDLE), Office of Executive Investigations, Special Agent Supervisor (SAS) Richard Ward hand delivered a letter from FDLE Inspector General (IG) Al Dennis to Florida Department of Agriculture and Consumer Services (DACS), Office of Agricultural Law Enforcement, Chief of Investigative Services Allan R. "Bob" Johnson. The letter, which requested fourteen (14) specific items from DACS, was delivered in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012 (see Investigative Report # 4 and Related Item #11).

On Tuesday, February 14, 2012, Chief Johnson responded to FDLE's letter by sending, via e-mail, the following documents to SAS Ward:

- A three (3) page copy of a "February 16, 2012" memorandum from Jim Brenner, Fire Management Administrator, Florida Forest Service (FFS), addressed to John Fish, Bureau Chief, Forest Protection, FFS and Ralph Crawford, Assistant Chief, Forest Protection, FFS, outlining FFS's current policy and procedure pertaining to FFS response to smoke hazards and a summary of the active interagency agreement between DACS, FFS (formerly the Florida Division of Forestry), Florida Department of Transportation (DOT) and the Florida Highway Patrol (FHP). An electronic copy of this memorandum, which was part one of a two part response by DACS's to Item # 6 of the letter, was attached to the case file as Related Item # 29.
- A six (6) page copy of an active "Highway Safety Smoke Management Interagency Agreement" between DACS, FFS, DOT and FHP. An electronic copy of this agreement, which was part two of a two part response by DACS's to Item # 6 of the letter, was attached to the case file as Related Item # 30.
- A seven (7) page copy of an October 1995, USDA Forest Service, Southern Research Station, Dry Branch, Georgia, article titled "A Fog and Smoke Risk Index for Estimating Roadway Visibility Hazard." An electronic copy of this article, which was part one of a two part response by DACS's to Item # 10 of the letter, was attached to the case file as Related Item # 31.
- A five (5) page copy of FFS lesson plan and Power Point Presentation for Certified Pile Burner Class on the subject of the LVORI. An electronic copy of this lesson plan and Power Point, which was part two of a two part response by DACS's to Item # 10 of the letter, was attached to the case file as Related Item # 32.

Case Number:IG-75-0089	Serial #:11
Author:Ward, Richard Allan	Office:Executive Investigations
Activity Start Date:02/08/2012	Activity End Date:02/14/2012

Approved By:Banks, Daniel Patrick

Description:Office of Agricultural Law Enforcement providing documents to FDLE

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- A copy of a color aerial photograph of the Paynes Prairie Preserve State Park with a red line drawn on the photograph depicting the area in which the January 28, 2012 fire burned. An electronic copy of this photograph, which was sent to FDLE as DACS's response to Item # 12 of the letter, was attached to the case file as Related Item # 33.

Subsequent to sending the aforescribed documents, Chief Johnson telephonically contacted SAS Ward. During this conversation, Chief Johnson advised SAS Ward that DACS was unable to provide any of the requested recorded information regarding their radio or telephone communications, because FFS does not record their radio transmissions or phone calls and the DACS, Office of Agricultural Law Enforcement's radio transmissions are managed and recorded by FHP through the Joint Dispatch Centers. For that reason on February 2, 2012, Chief Johnson provided SAS Ward a photocopy of the FFS radio and phone logs and a list of the DACS employees who responded and worked the January 2012, Paynes Prairie Preserve State Park fire. (See Investigative Report # 2 for a detail of these documents)

Chief Johnson advised SAS Ward that based upon the documentation he provided FDLE on February 2, 2012 and the aforescribed documents, DACS has responded to FDLE's request of information from DACS as outlined in FDLE's letter of February 8, 2012. Chief Johnson concluded his conversation with SAS Ward by stating that he would continue to provide FDLE updated DACS information regarding the fire as it became available.

**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
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On February 16, 2012, Special Agent Supervisor Rick Ward requested Government Analyst II Kelly Kimsey research the Low Visibility Occurrence Risk Index (LVORI), a tool utilized by the Florida Highway Patrol (FHP) in the opening and closing of state roadways.

HISTORY OF LVORI:

The Low Visibility Occurrence Risk Index (LVORI) was developed by the U.S. Department of Agriculture (USDA), Forest Service in October 1995. In the report by the USDA, *"A Fog and Smoke Risk Index for Estimating Roadway Visibility Hazard"* by Leonidas G. Lavdas and Gary L. Achtemeier, the USDA stated that fog and smoke contributed to reduced roadway visibility and have been cited as contributing factors in multiple-vehicle accidents. Consequently, prescribed fire, an important land management tool, may contribute to roadway visibility hazards. Historically, to manage the smoke, land managers utilized a certain set of meteorological conditions as criteria to predict low visibility, but this resulted in numerous false alarms where the conditions did not actually result in low visibility. Therefore, the difficulty of accurately forecasting low visibility events resulted in the need for the USDA to develop measures of fog or smoke related low visibility occurrences using a risk oriented analysis.

Since the measures would be applied specifically to mitigating roadway hazards from fog or smoke, the USDA Forest Service compared National Weather Service observations to Florida Highway Patrol accident reports from 1979-1981. During the study, the following atmospheric factors were discovered to be the most significant in instances of low visibility occurrences and roadway hazards:

Dispersion Index (DI): A numerical indicator of how well and how rapidly smoke will be dispersed. DI depends on surface and upper air meteorological data and describes the atmosphere's capacity to reduce smoke concentrations to acceptably low levels downwind from fire. The higher the DI is, the more effective the atmospheric dispersion of the smoke.

Relative Humidity (RH): The amount of moisture in the air divided by the amount the air could hold when saturated at the same air temperature; usually expressed in percent.

An analysis of these elements (DI and RH) compared to the accidents examined were used to develop 10 distinct categories of risk for the Low Visibility Occurrence Risk Index (LVORI).

Once the DI and RH are determined or obtained (ex. obtaining a National Weather Service spot forecast), the below LVORI chart could be utilized to determine the degree of relative risk of low

Case Number:IG-75-0089	Serial #:12
Author:Kimsey, Kelly Marie	Office:Executive Investigations
Activity Start Date:02/16/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Low Visibility Occurrence Risk Index (LVORI) Research

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visibility.

Dispersion Index

RH	1	2	3-4	5-6	7-8	9-10	11-12	13-16	17-25	26-30	31-40	>40
<55	2	2	2	2	2	2	2	2	2	2	1	1
55-59	3	3	3	3	3	2	2	2	2	2	1	1
60-64	3	3	3	3	3	3	2	2	2	2	1	1
65-69	4	3	3	3	3	3	3	3	3	3	3	1
70-74	4	3	3	3	3	3	3	3	3	3	3	3
75-79	4	4	4	4	4	4	4	4	3	3	3	3
80-82	6	5	5	4	4	4	4	4	3	3	3	3
83-85	6	5	5	5	4	4	4	4	4	4	4	4
86-88	6	6	6	5	5	5	5	4	4	4	4	4
89-91	7	7	6	6	5	5	5	5	4	4	4	4
92-94	8	7	6	6	6	6	5	5	5	4	4	4
95-97	9	8	8	7	6	6	6	5	5	4	4	4
>97	10	10	9	9	8	8	7	5	5	4	4	4

LVORI Category Interpretation

- 1 Lowest proportion of accidents with smoke and/or fog reported (130 of 127,604 accidents, or just over 0.0010 accidents.)
- 2 Physical or statistical reasons for not including in category 1, but proportion of accidents not significantly higher.
- 3 Higher proportion of accidents than category 1, by about 30% to 50%, but of marginal significance (1%-5%).
- 4 Significantly higher than category 1, by a factor of 2.
- 5 Significantly higher than category 1, by a factor of 3 to 10.
- 6 Significantly higher than category 1, by a factor of 10 to 20.
- 7 Significantly higher than category 1, by a factor of 20 to 40.
- 8 Significantly higher than category 1, by a factor of 40 to 75.
- 9 Significantly higher than category 1, by a factor of 75 to 125.
- 10 Significantly higher than category 1, by a factor of 150.

Above table obtained from:

<http://www.alpfc.org/archives/articles/Southern%20Smoke%20Issues-good%20articles%20on%20research.pdf>
 USDA Report "A Fog and Smoke Risk Index for Estimating Roadway Visibility Hazard"

The risk for low visibility increases gradually as DI decreases and RH increases: the highest risk is associated with the combination of low DI values and high RH values. A "1" would indicate there is almost no chance of low visibility, while a "10" indicates low visibility is likely.

The USDA report specifically stated,

"An important distinction between DI and LVORI exists. Dispersion Index represents a physical quantity and is a real positive number with no upper bound. On the other hand, LVORI is an indicator only of relative risk, and should not be used as a hard estimate of absolute risk of hazardous visibility."

According to the USDA report, "The prescribed burner can utilize LVORI to determine the degree of relative risk in conducting a prescribed fire, and given the climatology of the area,

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how much risk is justified."

The 1995 USDA study resulted in the development of the weather index LVORI, which identified levels of visibility hazards and specifically addressed the risk of those fogs/smoke most associated with automobile accidents. In their conclusion, they hoped LVORI would be used to help define a "threshold" for smoke and fog as an accident factor. Specifically, "with that threshold, more effective devices might be developed to warn of low visibility obstruction on highways, especially in the most smoke and fog prone areas."

Additional internet research conducted by GA II Kimsey uncovered the following Journal article: "Internet VSMOKE: A User-Oriented System for Smoke Management" by James T. Paul, Alan Dozier, and Daniel Chan (Georgia Forestry Commission)

http://www.fs.fed.us/rm/pubs/rmrs_p046/rmrs_p046_427_439.pdf

According to the article, the Georgia Forestry Commission developed an Internet-based version of a USDA Forest Service smoke dispersion model called "VSMOKE." VSMOKE provided a method to quickly evaluate what areas will likely be impacted by smoke from a wild or prescribed fire, which was important in assessing visibility along highways.

It appeared that VSMOKE did utilize LVORI indicators, however stated,

"LVORI is not a perfect indicator of smoke induced low nighttime visibility problems on roadways. LVORI is essentially an estimate of the atmosphere potential to contribute to low visibility. Other factors that should also be considered include:

- 1. The fire is more than 3 miles from a road. Most nighttime visibility problems occur within 3 miles, but in exceptional cases may extend out to 30 miles from the fire.*
- 2. The vegetation is continuous and heavy between the burn and a road. Heavy vegetation acts as a filter and slows the movement of smoke.*
- 3. Logging roads, power lines, streams, or similar features can provide an unobstructed pathway between the burn and a road.*
- 4. The road is at a higher elevation than the burn."*

FHP'S INTRODUCTION TO LVORI:

On February 6, 2012, FHP was requested to provide FDLE any and all records pertaining to the creation, implementation and usage of the LVORI matrix/chart. On February 15, 2012, FHP Major Randy Snow provided the following documentation regarding the introduction of LVORI to FHP's protocols.

- *02/01/08- 02/05/08 FHP Memorandums*
To: Colonel John Czernis
From: Captain Randy Snow and John Iadanza
Subject: Information Report- 1/9/08 Interstate 4

On January 9, 2008, several traffic crashes occurred on the I-4 corridor between SR 559 and US 27, due to smoke from a wildfire that started as the result of a controlled burn by the Florida

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Fish and Wildlife Commission. The accidents resulted in the death of 5 people.

After the accidents, several memorandums were issued by then FHP Captains Randy Snow and John Iadanza to Colonel John Czernis regarding FHP's actions the night of the accidents. In the memorandums, Captain Snow and Iadanza discussed the use of the scientific tool LVORI to determine road closures. LVORI was described as a scale used as an indicator of relative risk of hazardous visibility based on Relative Humidity and Dispersion Index. However, Snow and Iadanza did state that it should not be used as a hard indicator of absolute risk of hazardous visibility. Snow and Iadanza indicated that in the LVORI scale, values above 7 are associated with the highest incidences of crashes, however other factors such as wind conditions should be considered.

Snow and Iadanza stated that if the FHP troopers applied the LVORI scale to the conditions on I-4 on 1/9/08 they might have required closer monitoring of the Interstate and the portion of I-4 where the crash occurred may have been closed prior to the accidents.

In the 2008 memorandums, Captains Snow and Iadanza asserted that all District Commanders statewide should be trained on the use of the LVORI scale so that future controlled burns would be monitored for the possibility of road closures. The memorandums also stated that personnel in FHP's Troop D had previously been trained on the use of the scale by the Division of Forestry and that other troops and FDOT were scheduled for future training.

Captains Snow and Iadanza asserted in the memorandums that using the LVORI scale immediately after a notice of a controlled burn near a roadway was received, would allow supervisors time to have personnel and other assets, such as signage, in place in the event a road closure is necessary.

Additionally, Snow and Iadanza stated that FDOT was beginning a study of the feasibility of a reduced visibility warning system, to include possible countermeasure techniques.

The above memorandums can be viewed electronically in Related Item # 27.

- *Undated DHSMV, Division of the Florida Highway Patrol PowerPoint Presentation "Review of Traffic Crashes January 9, 2008 Interstate 4 Polk County"*

On February 8, 2012, Major Snow informed Special Agent Supervisor Rick Ward and Inspector Mark Mitchell that during the 2008 Legislative Session, Colonel Czernis presented a Microsoft PowerPoint Presentation to the legislature regarding the 01/09/08 I-4 crashes. The presentation was provided as per FDLE's request regarding FHP's implementation of LVORI and can be viewed electronically in Related Item # 27.

A review of the presentation slides indicated that in a section entitled "Lessons Learned" Colonel Czernis discussed the scientific technique of LVORI. The presentation stated that it was an indicator of relative risk of hazardous visibility based on Relative Humidity and Dispersion Index, however not a hard indicator of absolute risk. The presentation referred to LVORI as an "additional tool to aid in decision making." The presentation asserted that FHP and DOT should expand LVORI training to officers statewide.

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Director Jeff Bibb of the Kentucky Department of Transportation, Division of Incident Management. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Director Bibb provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Director Bibb will be maintained as related item number INV-34 of this investigative case file.

Case Number:IG-75-0089	Serial #:13
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/15/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to Kentucky Department of Transportation

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Derial Bivens, Operations Specialist III of the Tennessee Department of Transportation, Maintenance Division - Emergency Management Agency. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Derial Bivens provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Derial Bivens will be maintained as related item number INV- 35 of this investigative case file.

Case Number:IG-75-0089	Serial #:14
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/15/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to Tennessee Department of Transportation

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Officer Cory Marks of the California Highway Patrol, State Threat Assessment Center. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Officer Cory Marks provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Officer Cory Marks will be maintained as related item number INV-36 of this investigative case file.

Case Number:IG-75-0089	Serial #:15
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/15/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to California Highway Patrol

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Major Pat Mays of the Oklahoma Highway Patrol. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Major Mays provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Major Mays will be maintained as related item number INV-37 of this investigative case file.

Case Number:IG-75-0089	Serial #:16
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/15/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to Oklahoma Highway Patrol

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On February 16, 2012, Special Agent Supervisor Rick Ward requested Government Analyst II Kelly Kimsey review the Florida Highway Patrol Policy and Procedures related to road closure and re-opening protocols as well as smoke/fog incident protocols.

GA II Kimsey reviewed the following policies:

Florida Highway Patrol Policy 17.14
Shift Commander Protocol

Issued 02/01/96 Revised: 10/26/10

A review of the Shift Commander Protocol revealed the following regarding road closures/openings:

- Shift Commanders will complete appropriate entries in the designated FHP Reporting and Notification System to include:
 - Major Road Closures
 - Major Fires Effecting Roadways
- Significant road closures duties- Road closures lasting longer than 20 minutes that occur on limited access roadways and main arterial roadways shall be entered into the EOC On-Line website by the Shift Commander. Shift Commanders will remove entries from the EOC on-line system as soon as the road re-opens. When entering or deleting a road closure in the EOC system Shift Commanders will notify the State Warning Point.

In the section titled Critical Incident Management, Policy 17.14 stated, "Shift Commanders shall utilize, as necessary, the appropriate checklist(s) in Addendum 17.14-1 through 17.14-19."

Additionally, the Policy stated, "Shift Commanders shall follow the appropriate notification protocol listed in Addendum 17.14-1 through 17.14-19 when notifying command staff or calling out or notifying the Bureau of Investigations, or the Office of Inspector General."

A review of all 19 addendums to the Shift Commander Protocol revealed the following Addendums that were relevant to road closures, openings and fog and smoke incidents:

Addendum 17.14-11

Shift Commander Checklist- MAJOR ROAD CLOSURES

Case Number: IG-75-0089	Serial #: 17
Author: Kimsey, Kelly Marie	Office: Executive Investigations
Activity Start Date: 02/16/2012	Activity End Date:02/17/2012
Approved By: Banks, Daniel Patrick	

Description: Review of FHP Policies regarding Road Closures/Openings

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1. Ensure dispatch of trooper to the location
2. Notify other FHP units as appropriate
3. Notify local law enforcement agencies
4. Notify on-duty District Lieutenant(s) and District Sergeant(s)
5. Notify FDOT (if appropriate)
6. Notify PAO and/or Media
7. Enter road closure information into EOC On-Line
8. Notify State Warning Point (1-800-342-3557)
9. Ensure completion and distribution of the 24 hour report & press release

Addendum 17.14-19

Shift Commander Checklist- SMOKE/FOG INCIDENTS

1. Ensure dispatch of trooper to the location
2. Notify other FHP units as appropriate
3. Notify Division of Forestry
4. Notify on-duty District Lieutenant(s) and District Sergeant(s)
5. Obtain a spot weather forecast for the affected area from the National Weather Services
6. Identify current or overnight LVORI levels to determine risk of High LVORI ≥ 7
7. Ensure detour routes established
8. Confirm staffing on post one hour before highest RH/LVORI levels reach ≥ 7
9. Confirm staffing plan is in place to monitor location and close roadway if needed
10. Notify local law enforcement agencies
11. Notify FDOT of possible road closures and signage request (if appropriate)
12. Notify PAO and/or Media
13. Enter road closure information into EOC On-Line
14. Notify State Warning Point (1-800-342-3557)
15. Ensure completion and distribution of the 24 hour report & press release
16. Ensure all information concerning incident is entered into CAD

Analysis: The above checklist for FHP Shift Commanders indicated that they should apply National Weather Services spot weather forecast information to the LVORI table to determine risk of High LVORI ≥ 7 , (LVORI ratings of 7-10 are associated with the highest incidences of crashes due to low visibility) and confirm staffing on post 1 hour before highest RH/LVORI levels reach ≥ 7 . This protocol is misleading since the checklist protocols 1-7 imply that smoke or fog is already present on the roadway, negating the idea of placing posts on the road 1 hour prior to the highest RH/LVORI.

SHIFT COMMANDER'S INCIDENT NOTIFICATION PROTOCOL

Addendum 17.14-22

All Major Road Closures

- Notify Immediately: Troop Commander & PIO; District Commander & PIO; Shift Commander & PIO

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Florida Highway Patrol Policy 17.17

Traffic Direction and Control

Issued 09/01/96 Revised: 07/01/07

A review of the Traffic Direction and Control Policy revealed the following regarding road closures/openings:

Traffic direction or control may be required in various situations including:

- Fires scenes
- Adverse weather conditions

Upon discovery or notification of conditions necessitating manual traffic direction or control, a member will:

- Notify the Regional Communications Center and request assistance if needed.
- Ensure that appropriate agencies, utilities or officials are notified.
- Provide Traffic direction or control.
- Take other action appropriate to restore the normal, orderly flow of traffic.

The member in charge of the scene will direct the placement and removal of emergency/traffic control signs or devices.

Prevention of Traffic Problems:

Troop and District Commanders will cooperate and assist the Florida Department of Transportation and local agencies in identifying locations and times where traffic control may be needed.

Analysis: This policy does not refer to specific reasons for road closures/openings nor does it mention the LVORI scale in determining when and if to close or re-open a road.

The above policies can be viewed electronically in Related Item # 24.

**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Major Steven Sullivan of the Texas Department of Public Safety, Highway Patrol Region II Headquarters. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Major Sullivan provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Major Sullivan will be maintained as related item number INV-38 of this investigative case file.

Case Number:IG-75-0089	Serial #:18
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/15/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to Texas Department of Public Safety, Highway Patrol

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Mr. Eric Pitts, Maintenance Director of the Georgia Department of Transportation. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Director Pitts provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Director Pitts will be maintained as related item number INV-39 of this investigative case file.

Case Number:IG-75-0089	Serial #:19
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/15/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to Georgia Department of Transportation

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Captain Robert Woods of the South Carolina Department of Public Safety, Highway Patrol Headquarters. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Captain Woods provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Captain Woods will be maintained as related item number INV-40 of this investigative case file.

Case Number:IG-75-0089	Serial #:20
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/15/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to South Carolina Department of Public Safety

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Assistant Commander-Special Operations Lieutenant Ross H. Batson of the Arkansas Highway Police. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Lieutenant Batson provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Lieutenant Batson will be maintained as related item number INV-41 of this investigative case file.

Case Number:IG-75-0089	Serial #:21
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/15/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to Arkansas Highway Police

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Director Bob McWhorter of the Alabama Department of Transportation, Office of Homeland Security. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Director McWhorter provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Director McWhorter will be maintained as related item number INV-42 of this investigative case file.

Case Number:IG-75-0089	Serial #:22
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/15/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to Alabama Department of Transportation

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Colonel W. Steven Flaherty of the Virginia State Police. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Colonel W. Steven Flaherty provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Colonel W. Steven Flaherty will be maintained as related item number INV-43 of this investigative case file.

Case Number:IG-75-0089	Serial #:23
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/15/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to Virginia State Police

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Captain Jeff Babb of the North Carolina State Highway Patrol, Field Operations. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Captain Babb provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Captain Babb will be maintained as related item number INV-44 of this investigative case file.

Case Number:IG-75-0089	Serial #:24
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/15/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to North Carolina State Highway Patrol

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Friday, February 17, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Mr. John Himmel, Secretary of Emergency Management for the Washington State Department of Transportation. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Secretary Himmel provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Secretary Himmel will be maintained as related item number INV-45 of this investigative case file.

Case Number:IG-75-0089	Serial #:25
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/17/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to Washington State Department of Transportation

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Friday, February 17, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Ms. Lucinda Moore, Statewide Maintenance & Operations Engineer for the Oregon Department of Transportation. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Ms. Moore provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

An electronic copy of the letter from IG Dennis to Ms. Lucinda Moore will be maintained as related item number INV-46 of this investigative case file.

Case Number:IG-75-0089	Serial #:26
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/17/2012	Activity End Date:02/17/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to Oregon Department of Transportation

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**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On February 16, 2012, Special Agent Supervisor Rick Ward requested Government Analyst II (GA) Kelly Kimsey review the training directives provided by Inspector Marty Snow, with the Florida Department of Highway Safety and Motor Vehicles, Florida Highway Patrol (FHP). The training directives were pertaining to the creation, implementation and usage of the LVORI matrix/chart within FHP. The above documents provided by Inspector Snow and reviewed by GA Kimsey will be maintained in Related Item # 25 of this case file.

On February 8, 2012, Inspector Snow informed Special Agent Supervisor Rick Ward and Inspector Mark Mitchel that in March 2008, Captain Robert S. Duncan, Deland District Commander, delivered a train the trainer type instruction to various FHP district command officers regarding the use of LVORI. These district officers would then provide training to their various districts.

The following were the training materials utilized by Captain Duncan, all of which were described as "handouts" for the training:

LVORI Fire Weather Notes.pdf

- A 38 slide Microsoft PowerPoint Presentation discussing various weather elements and their affect on smoke.

Slide Headings:

Air Temperature/ Relative Humidity
Thermograph
Temperature and RH Relationships
Precipitation
Atmospheric Stability
Stable Atmosphere/Unstable Atmosphere
Winds/ General Winds/ Local Winds/ Sea Breeze
Predictive Services
National Weather Service
Fire Weather Planning Forecast/ Spot Weather Forecast
Fire Weather Watches/ Red Flag Warnings

LVORI Presentation.pdf

- A 24 slide Microsoft PowerPoint Presentation discussing the background and procedures regarding LVORI.

Case Number:IG-75-0089	Serial #:27
Author:Kimsey, Kelly Marie	Office:Executive Investigations
Activity Start Date:02/16/2012	Activity End Date:02/20/2012

Approved By:Banks, Daniel Patrick

Description:FHP's Training Materials Regarding LVORI

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Slide Headings:

LVORI
 Background
 Low Visibility Occurrence Risk Index (LVORI)
 Dispersion Index
 Notes
 Procedures
 (Spot Forecast Examples)
 Troop D Detour Routes
 Fog Forecast

The slide titled "Procedures" reflected the following bullets:

- Notified of a prescribed burn (RCC)
- District Supervisors notified
- Obtain overnight spot weather forecast
- Determine risk of high LVORI ≥ 7
- Determine detour routes.
- Notify FDOT/VMS of possible road closure
- Notify Troopers of post assignments
- Staffing on post one hour before highest RH

LVORI Chart.pdf

- LVORI Chart and description of LVORI Values

LVORI Smoke Dispersion.pdf

- 5 page article titled "Smoke Dispersion" discussing how weather elements affect the production and dispersion of smoke. Article taken on 05/17/06 from http://www.pfmt.org/fire/smoke_guide/smoke_dispersion.htm.
- Lightning Activity Level Scale
- Mixing Height (in atmospheric Chemistry) Definition

LVORI Spot Forecast Requester Instructions.pdf

- National Oceanic and Atmospheric Administration instructions on obtaining a National Weather Service spot forecast. Taken on 05/11/07 from <http://www.srh.noaa.gov/jax/spot.html>

Additional documents received regarding the training provided by Captain Duncan:

LVORI Roster and Instructor Certificates.pdf

- Sign-In Sheet March 12, 2008 (Instruction by Robert S. Duncan)
 12 FHP members:
 - Capt. Timothy P. Culhane
 - Capt. Cynthia A. Williams
 - Sgt. Luis Tejera
 - Lt. Ken Ellis
 - Lt. Ron Tompkins
 - Cpl. Gary Baker

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- Lt. Dave Brown
- Larry Pike
- Cpl. Linda Powell
- Lt. Vincent M. Crawford
- D. Tracy Turner
- D. Polly Papke
- Certificate of Completions for Training Received by Robert S. Duncan
 - S-130 Wildland Firefighter Training 08/15/07
 - S-190 Introduction to Wildland Fire Behavior 07/24/07
 - IS-00271 Anticipating Hazardous Weather & Community Risk 09/27/07

**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Monday, February 20, 2012, Government Analyst Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG) mailed (via regular US Mail) a letter from FDLE Inspector General (IG) Al Dennis to Records Custodian Claudia Hendrix of the Gainesville Police Department in Gainesville, Florida. The request for information letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested various documentation and records maintained by the Gainesville Police Department related to the January 29, 2012 crashes and requested that the information be forwarded to Special Agent Tim Elder at the FDLE Orlando Regional Operations Center.

An electronic copy of the letter from IG Dennis to Ms. Claudia Hendrix will be maintained as related item number INV-47 of this investigative case file.

Case Number:IG-75-0089	Serial #:28
Author:Trykowski, Adrienne R.	Office:Office of Inspector General
Activity Start Date:02/20/2012	Activity End Date:02/20/2012

Approved By:Banks, Daniel Patrick

Description:Request for Information Letter to Gainesville Police Department

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT INVESTIGATIVE REPORT

On Wednesday, February 8, 2012, Government Analyst Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General mailed (regular US Mail) a letter from FDLE Inspector General (IG) Al Dennis to Mr. Brian A Blanchard, Assistant Secretary for Engineering and Operations, Florida Department of Transportation (FDOT). The letter, which requested fourteen (14) specific items from FDOT, was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

Inspector Tom McGraw of the Florida Department of Law Enforcement, Office of Executive Investigations, was assigned to make contact with Assistant Secretary Blanchard in order to receive the requested information.

On February 17, 2012 Assistant Secretary Blanchard responded to FDLE's letter by sending, via e-mail, the following documents to Inspector McGraw. These documents had been sent to Assistant Secretary Blanchard, via e-mail, from Anthony Allen Broom, Emergency Coordination Officer for FDOT. The documents were from the Central Office Emergency Management Office of the FDOT.

- A five (5) page "Highway Safety Smoke Management Interagency Agreement" between the State Of Florida Department of Agriculture and Consumer Services, Division of Forestry (DOF), the State Of Florida Department of Transportation (FDOT) and the State Of Florida Department of Highway Safety and Motor Vehicles, Highway Patrol (FHP). This agreement provides for the cooperative efforts in warning and informing Florida's public concerning roadway visibility hazards and distractions resulting from wildfire and prescribed burning. The document also provides for statutory responsibilities of each agency. DOF will be responsible for the prevention, detection, and suppression of wildland fires wherever they occur. FDOT has sole responsibility and authority for the placement of all traffic control devices on Florida's state highways. FHP has the authority and responsibility to patrol the state highways and regulate, control and direct the movement of traffic. An electronic copy of this agreement, which was part one of a three part response by FDOT to Item # 6 of the letter, was attached to the case file as Related Item # 49.

- A five (5) page document of "Central Office On-Call Guidelines". An electronic copy of this agreement, which was part two of a three part response by FDOT to Item # 6 of the

Case Number: IG-75-0089	Serial #: 29
Author: McGraw, Thomas Max	Office: Executive Investigations
Activity Start Date: 02/08/2012	Activity End Date:02/22/2012
Approved By: Banks, Daniel Patrick	

Description:response from FDOT

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Case Number	IG-75-0089
IR Number	29

letter, was attached to the case file as Related Item # 49.

- A nineteen (19) page document of "Reporting Incidents and Management of Damage Repair". An electronic copy of this agreement, which was part three of a three part response by FDOT to Item # 6 of the letter, was attached to the case file as Related Item # 49.
- A twenty-one (21) page attachment of e-mails communications. An electronic copy of these communications, which was the response by FDOT to Item # 4 of the letter, was attached to the case file as Related Item # 49.
- Twenty seven (27) photographs of the accident scene on Interstate 75. These photographs were sent to Bloom by District Two Emergency Coordination Officer Ed Ward. An electronic copy of these photographs, which was the response by FDOT to Item # 8 of the letter, was attached to the case file as Related Item # 48.

In response to item # 1 of the FDLE letter, the Central Office Emergency Management Office of FDOT did not generate any incident reports. All reports were generated at the local level by the District Two Gainesville Maintenance Office.

In response to item #2 of the FDLE letter, the Central Office Emergency Management Office of FDOT did not have any employees respond to the accident scene.

In response to item # 3 of the FDLE letter, the Central Office Emergency Management Office of FDOT did not have any employees assigned.

In response to item # 5 of the FDLE letter, the Central Office Emergency Management Office of FDOT did not enter any information.

In response to item # 7 of the FDLE letter, the Central Office Emergency Management Office of FDOT did not receive or transmit any radio traffic.

In response to item # 9 of the FDLE letter, the Central Office Emergency Management Office of FDOT did not have any employees assigned.

In response to item #10 of the FDLE letter, the Central Office Emergency Management Office of FDOT does not have any policies regarding the use of LVORI.

In response to item #11 of the FDLE letter, the Central Office Emergency Management Office of FDOT has not created an after action report on this incident.

Attached electronically to this report in the case file under related item # 49 is the e-mail from Bloom via Blanchard.

**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 8, 2012, Government Analyst Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General mailed (regular US Mail) a letter from FDLE Inspector General (IG) Al Dennis to Mr. Brian A Blanchard, Assistant Secretary for Engineering and Operations, Florida Department of Transportation (FDOT). The letter, which requested fourteen (14) specific items from FDOT, was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

Inspector Tom McGraw of the Florida Department of Law Enforcement, Office of Executive Investigations, was assigned to make contact with Assistant Secretary Blanchard in order to receive the requested information.

On January 17, 2012 Assistant Secretary Blanchard responded to FDLE's letter by sending, via e-mail, the following documents to Inspector McGraw. The documents were from District 5.

- A nineteen (19) page document of "Reporting Incidents and Management of Damage Repair". An electronic copy of this document was attached to the case file as Related Item # 50.
- A four (4) page document of "Alachua Local Open Road Policy, quick clearance for safety and mobility". An electronic copy of this documents was attached to the case file as Related Item # 50.
- A two (2) page attachment of e-mails communications. An electronic copy of these communications was attached to the case file as Related Item # 50.
- A three (3) page document of "State of Florida Open Road Policy, quick clearance for safety and mobility". An electronic copy of this document was attached to the case file as Related Item #50.
- A fourteen (14) page document of timesheets. An electronic copy of this document was attached to the case file as Related Item #50.

Case Number:IG-75-0089	Serial #:30
Author:McGraw, Thomas Max	Office:Executive Investigations
Activity Start Date:02/17/2012	Activity End Date:02/22/2012

Approved By:Banks, Daniel Patrick

Description:second receipt of documents from FDOT

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IR Number:	30

- A six (6) page presentation of "Alachua TIM Team Meetings" from February 8, 2012. An electronic copy of this presentation was attached to the case file as Related Item #50.
- A five (5) page "Highway Safety Smoke Management Interagency Agreement" between the State Of Florida Department of Agriculture and Consumer Services, Division of Forestry (DOF), the State Of Florida Department of Transportation (FDOT) and the State Of Florida Department of Highway Safety and Motor Vehicles, Highway Patrol (FHP). This agreement provides for the cooperative efforts in warning and informing Florida's public concerning roadway visibility hazards and distractions resulting from wildfire and prescribed burning. The document also provides for statutory responsibilities of each agency. DOF will be responsible for the prevention, detection, and suppression of wildland fires wherever they occur. FDOT has sole responsibility and authority for the placement of all traffic control devices on Florida's state highways. FHP has the authority and responsibility to patrol the state highways and regulate, control and direct the movement of traffic. An electronic copy of this document was attached to the case file as Related Item # 50.
- A four (4) page document that consists of the FDLE letter with individual responses to each request. An electronic copy of this agreement was attached to the case file as Related Item # 50.

**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 8, 2012, Government Analyst Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General mailed (regular US Mail) a letter from FDLE Inspector General (IG) Al Dennis to Mr. Brian A Blanchard, Assistant Secretary for Engineering and Operations, Florida Department of Transportation (FDOT). The letter, which requested fourteen (14) specific items from FDOT, was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

Inspector Tom McGraw of the Florida Department of Law Enforcement, Office of Executive Investigations, was assigned to make contact with Assistant Secretary Blanchard in order to receive the requested information.

On January 17, 2012 Assistant Secretary Blanchard responded to FDLE's letter by sending, via e-mail, the following documents to Inspector McGraw. The documents were from District 2.

- A five (5) page "Highway Safety Smoke Management Interagency Agreement" between the State Of Florida Department of Agriculture and Consumer Services, Division of Forestry (DOF), the State Of Florida Department of Transportation (FDOT) and the State Of Florida Department of Highway Safety and Motor Vehicles, Highway Patrol (FHP). This agreement provides for the cooperative efforts in warning and informing Florida's public concerning roadway visibility hazards and distractions resulting from wildfire and prescribed burning. The document also provides for statutory responsibilities of each agency. DOF will be responsible for the prevention, detection, and suppression of wildland fires wherever they occur. FDOT has sole responsibility and authority for the placement of all traffic control devices on Florida's state highways. FHP has the authority and responsibility to patrol the state highways and regulate, control and direct the movement of traffic. An electronic copy of this agreement, which was part one of a three part response by FDOT to Item # 6 of the letter, was attached to the case file as Related Item #51.
- A five (5) page document of the Daily Maintenance Crew Report from January 28 and 29, 2012. An electronic copy of this agreement was attached to the case file as Related Item #51.

Case Number:IG-75-0089	Serial #:31
Author:McGraw, Thomas Max	Office:Executive Investigations
Activity Start Date:02/17/2012	Activity End Date:02/23/2012

Approved By:Banks, Daniel Patrick

Description:documents from District 2 FDOT

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- A three (3) page document of a "Fog Incident Report". An electronic copy of this agreement was attached to the case file as Related Item #51.
- A four (4) page document that consists of the FDLE letter with individual responses to each request. An electronic copy of this agreement was attached to the case file as Related Item #51.

**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Wednesday, February 8, 2012, Florida Department of Law Enforcement (FDLE), Office of Executive Investigations, Special Agent Supervisor (SAS) Richard Ward hand delivered a letter from FDLE Inspector General (IG) Al Dennis to Florida Department of Agriculture and Consumer Services (DACS), Office of Agricultural Law Enforcement, Chief of Investigative Services Allan R. "Bob" Johnson. The letter, which requested fourteen (14) specific items from DACS, was delivered in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012 (see Investigative Report # 4 and Related Item #11).

On Tuesday, February 14, 2012, Chief Johnson responded to FDLE's letter by sending, via e-mail, several documents to SAS Ward. One of the documents was a three (3) page copy of a "February 16, 2012" memorandum from Jim Brenner, Fire Management Administrator, Florida Forest Service (FFS). In the memorandum, Brenner outlined the current policy and procedure used by FFS to respond to smoke hazards. Brenner's memorandum also contained his summary of the active "Highway Safety Smoke Management Interagency Agreement" between DACS, FFS (formerly the Florida Division of Forestry), Florida Department of Transportation (DOT) and the Florida Highway Patrol (FHP). An electronic copy of this memorandum, was attached to the case file as Related Item # 29 under Investigative Report #11.

A further review of Brenner's memorandum revealed that on page one, paragraph two Brenner stated:

"Each district/center will maintain a local smoke on the highway response plan that pertains to local public roadways not covered by the state's Interagency Smoke on the Highway Agreement. This plan will include who is responsible for warning the public in the event of a visibility problem due to smoke. The plan should include the local county road department and the county sheriff's office as well as any other county agency that has jurisdiction on county and local public roadways."

As a follow-up to the quoted statement from Brenner's memorandum, SAS Ward contacted Johnson, via e-mail, and requested that he provide an answer to the following questions:

- Does FFS have a local district/center for the Alachua area or the area that would have covered the I-75 vehicle crash area and FFS Boardwalk Fire ? If so, what is the physical address of the center and who is in charge of the center?
- Do they have a plan in accordance with the statement above? If so, can you send me a

Case Number:IG-75-0089	Serial #:32
Author:Ward, Richard Allan	Office:Executive Investigations
Activity Start Date:02/23/2012	Activity End Date:02/23/2012

Approved By:Banks, Daniel Patrick

Description:Florida Department of Agriculture's response to a second request of information

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copy of the plan?

On February 23, 2012 and in response to SAS Ward's questions, Johnson provided, via e-mail, the following answers:

"Below is the information requested."

Question 1: Does FFS have a local district/center for the Alachua area or the area that would have covered the I-75 vehicle crash area and FFS Boardwalk Fire ?
If so, what is it physical address of the center and who is in charge of the center?

Answer

Waccasassa Forestry Center
Florida Forest Service
5353 NE 39th Avenue
Gainesville, FL 32609
Phone: 352/ 955-2005"

Center Manager: Don West Email: Donald.West@freshfromflorida.com

Question 2: Do they have a plan in accordance with the statement above? If so, can you send me a copy of the plan?

Answer

If I understand correctly, I-75 and 441 will be covered by the attached documents. If there is a regional or district plan, it will be for roads that are not state maintained roads. Center Manager Don West is the best person to ask for that plan

For information of the file, the items referred to as "attached documents" in Johnson's answer to question 2 were previously attached to this case file as Related Items # 29 and # 30.

A copy of Johnson's e-mail response to SAS Ward of February 23, 2012, was electronically attached to the case file as Related Item # 57.

On February 24, 2012, SAS Ward contacted Johnson, via e-mail, and requested that he contact Center Manager Don West, obtain a copy of the aforementioned "district plan" referred to in his answer to question #2 and forward the copy to FDLE.

On February 27, 2012, Johnson provided SAS Ward, via e-mail, with a copy of the "district plan" he received from West. An electronic copy of the "district plan" was subsequently attached to the case file as Related Item # 58.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Monday, February 6, 2012, Florida Department of Law Enforcement (FDLE), Office of Executive Investigations, Inspector Mark Mitchell and Special Agent Supervisor (SAS) Richard Ward hand delivered a letter from FDLE Inspector General (IG) Al Dennis to Florida Department of Highway Safety and Motor Vehicles (DHSMV), Inspector Marty Snow. The letter, which requested specific items from DHSMV, was delivered in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012 (see Investigative Report # 3 and Related Item #10).

On Wednesday, February 15, 2012, Inspector Snow responded to FDLE's letter by providing several documents to Inspector Mitchell. A preliminary review of the documents revealed the need for FDLE to request additional information from Inspector Snow, who was identified by DHSMV as their primary contact for any and all information regarding FDLE's investigation of the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

As a follow-up to the aforementioned preliminary review, on Tuesday, February 21, 2012, Inspector Mitchell, via e-mail, sent Inspector Snow the following six questions and requested that Inspector Snow provide a response on behalf of DHSMV:

1. Does DHSMV currently have any policy or procedure which specifically addresses opening a roadway after it has been closed? The information you provided in Policy 17.14 addresses road closures, but we could find nothing pertaining to the re-opening of roads.
2. Can you advise the date of the most recent amendment to Policy 17.14, the person who amended it, and a copy of the policy prior to it being amended?
3. How often are your members required to acknowledge reading DHSMV policies?
4. Please provide a clear definition of "Shift Commander" as used by your members.
5. Who has received training of LVORI subsequent to Captain Bob Duncan's presentation on March 12, 2008?
6. Please provide a contact number for Captain Bob Duncan, who will need to be interviewed by FDLE.

On Thursday, February 23, 2012, Inspector Snow responded, via e-mail, to the Inspector

Case Number: IG-75-0089	Serial #: 33
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 02/21/2012	Activity End Date:02/23/2012
Approved By: Banks, Daniel Patrick	

Description: Formal request for additional items from DHSMV (Marty Snow)

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Mitchell's aforementioned six questions with the following answers and attachments to his e-mail: (The below portion of answers highlighted in bold or underlined were done so by Inspector Snow)

Answer #1

" There is no DHSMV policy which addresses opening a roadway after it has been closed.

However, there is a Memorandum of Understanding (MOU) between DHSMV and DOT (see attachment) which address an Open Roads Policy. This MOU is used during incidents where FDOT requires the assistance of specialized manpower or equipment for use in expediting the removal of vehicles, cargo or debris from State Highways. It is my understanding that this program is used mainly on the Florida Turnpike. As you will notice in the MOU, FDOT has an Open Roads Policy and a Rapid Incident Scene Clearance Program (RISC) which this MOU addresses. The MOU does not cover incidents such as the incident under investigation, however due to the MOU having language regarding OPEN ROADS POLICY it is being provided for your review in the event it is mentioned during you're interviews."

Attached as electronic Related Item # 52 is a copy of the MOU referred to in Answer #1 and sent to Inspector Mitchell by Inspector Snow.

Answer # 2

"FHP has a Policy and Accreditation Section. Margaret A (Peg) Gant is the Accreditation Manager. The most recent policy date found for 17.14 is 10/26/10. The final draft of this version is attached and shows what changes were made from the 5/2010 version. The 05/05/10 policy had been sent out to FHP staff in March, 2010 for final review. There are emails in the accreditation file in regards to the March, 2010 review by Executive Staff, Troop Commanders and our Legal Department. There is a note stating the policy was ready for PBA to review in April, 2010. Policy and Accreditation found no information in regards to who completed the 10/26/10 policy or the 05/05/10 policy."

Attached as electronic Related Item # 53 and 54 are copies of the Florida Highway Patrol (FHP) Policy 17.14 titled Shift Commander Protocol, with a revision date of 01/15/08 and a revision date of 10/26/10, which were sent to Inspector Mitchell by Inspector Snow in support of Answer #2.

For information of the case file, it should be noted that a comparison of Related Item # 53 and 54 revealed that FHP Policy 17.14, Addendum # 14.14-19 "Checklist-Smoke/Fog Incidents" was not a part of the 01/15/08 revision of FHP Policy 17.14 (Related Item # 53), but was a part of the 10/26/10 revision (Related Item # 54).

Answer # 3

"FHP policy 1.01 which was in effect 09/2011 states: Directives, or portions thereof, that require revision will be revised by Accreditation and Policy and filed to the PowerDMS™ system. Members will be notified of any policy revisions, additions, or deletions on the PowerDMS™ system. Each member will log on to PowerDMS™ at least monthly to read and acknowledge these changes."

Answer #4

" FHP Policy 17.14.04

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DEFINITION

SHIFT COMMANDER- As it relates to this policy, the term Shift Commander is intended to encompass both; supervisors who are assigned to one of the seven regional communication centers or Troop Watch Commanders. Supervisors not assigned to the regional communications center, are exempt from those duties and responsibilities outlined in this policy which are expressly intended solely for continued operations of a communications center.

Answer #5

"According to training records FHP has not had a LVORI training session since March 2008."

Answer #6

Captain Robert Duncan is the Troop D, Deland District Commander
1551 East International Boulevard
Deland, Florida 32724
Office Phone 386-736-5350 x 107
Cell Phone 407-325-2346

On a separate note and in response to a previous question of Inspector Snow by Inspector Mitchell, Inspector Snow provided the following statement and document:

**" Regarding your request concerning the 2008 I-4 Crash presentation:
Colonel Czernis met with the Senate Transportation Committee on February 6, 2008.
(See attached agenda) "**

Attached as electronic Related Item # 55 is a copy of the Florida Senate Transportation Committee agenda for February 6, 2008.

**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On February 22, 2012, Special Agent Supervisor Richard Ward requested Government Analyst II (GA) Kelly Kimsey contact the Florida Senate and obtain supporting documentation regarding the presentation Florida Highway Patrol (FHP) Colonel John Czernis provided to the Senate Committee on Transportation in February 2008 regarding the 2008 I-4 crash. (See IR # 12 of this case file.)

On February 24, 2012, GA Kimsey contacted Senate Transportation Administrative Assistant, Shirleyne Everette (850-487-5223), and requested any and all documentation, to include video or audio, of the Senate Committee on Transportation meeting on the afternoon of February 6, 2008.

On February 27, 2012, Ms. Everette provided FDLE two compact disks containing audio of the February 6, 2008 Senate Committee on Transportation meeting and a "CourtSmart Tag Report" depicting time stamps of the meeting minutes.

GA Kimsey listened to the audio recording of Colonel Czernis' presentation which pertained to the 2008 I-4 crash and FHP's response to "prescribed burns" such as the one that contributed to the crash. GA Kimsey noted the following:

- When Colonel Czernis reached the section concerning Low Visibility Occurrence Risk Index (LVORI) under the Lessons Learned section in his Powerpoint presentation, he stated, "We talked a little about it the last time..." This statement indicated that he had previously addressed the Senate Transportation Committee regarding the LVORI scale.
- Regarding FHP LVORI training, Colonel Czernis stated that Troop D Command Staff in Deland had been trained regarding LVORI due to wildfires they had experienced over the past few years. He continued by stating other FHP Troops had not been trained, but FHP had scheduled training for "our team" and DOT officials throughout the state.
- Colonel Czernis stated another issue FHP identified after the crash was the need to develop a standard operating procedure for fog and smoke incidents throughout the state. Czernis stated "....We were trained in LVORI in the DeLand area of Troop D, and yet in other areas of the state we were not." This statement indicated that LVORI would be a part of FHP's newly developed fog/smoke standard operating procedures.
- Czernis stated that the steps FHP took after the accident to prevent future incidents were:
 - Training Command on the LVORI Scale

Case Number:IG-75-0089	Serial #:34
Author:Kimsey, Kelly Marie	Office:Executive Investigations
Activity Start Date:02/22/2012	Activity End Date:02/27/2012

Approved By:Banks, Daniel Patrick

Description:FHP Presentation to Senate Committee on Transportation

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Case Number:	IG-75-0089
IR Number:	34

- Developing the standard protocol for the "warning" of smoke and fog

- When questioned by Senator Joyner if he was mandating that every trooper would be trained in LVORI, Czernis stated that,

"all of the troopers themselves would not be trained in LVORI, but the command personal, the supervisors that will be with them will be trained in that so that they can make those determinations based on the conditions as to what we should do in terms of our staffing, in terms of our requests for additional resources from other law enforcement agencies.... if we know using the LVORI scale that there is a high chance of there being issues, then we can pre-stage, we can have troopers, officers from other agencies, ready to respond more quickly, and we can pre-stage resources as well from the Department of Transportation to provide that warning."

- In response to Senator Bullard's question to what FHP's timeline was for training officers in the field, Czernis stated that FHP's training was to begin that month, February 2008, and would be regional, with FHP bringing in supervisors and commanders from each region to train. Czernis stated they should finish the LVORI training within 3-4 weeks.
- Senator Bullard recommended making LVORI training be a part of FHP's academy training for all officers. Colonel Czernis stated FHP would consider Senator Bullard's suggestion.

The disks and report provided by Ms. Everett will be maintained in Related Item #56 of this case file.

**FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT**

On Monday, February 13, 2012, Inspector Meschelle Pittman of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Division Administrator Martin C. Knopp of the US Department of Transportation (DOT), Federal Highway Administration (FHWA). The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 on January 29, 2012.

In the letter, IG Dennis requested that Administrator Knopp provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documents be forwarded in an electronic format to Inspector Pittman.

On Monday, February 27, 2012, Inspector Pittman received a letter from Administrator Knopp. In the letter, Administrator Knopp explained the FHWA's role and the federal-state partnership. According to Administrator Knopp, the federal highway program is a federally assisted, state administered program. Under the federal-aid program, federal funds are made available to the states for use in implementing their state transportation improvement programs. The states, in cooperation with local officials, select projects for federal funding by establishing their own priorities. The state agency, in this case, the Florida DOT and the local agencies throughout Florida, are additionally responsible for ownership, maintenance and operation of the roadways under the state's federal-aid system. With the exception of roadways on designated federal lands, the federal government typically does not own the roadways open to the traveling public.

Administrator Knopp stated in the letter that the FHWA does not have any national policies, guidelines or procedures that address the operational aspects of closing a roadway due to visibility concerns.

An electronic copy of the letter from Administrator Knopp will be maintained as Related Item number 59 of this investigative case file.

Case Number:IG-75-0089	Serial #:35
Author:Pittman, Meschelle F.	Office:Office of Inspector General
Activity Start Date:02/27/2012	Activity End Date:02/27/2012

Approved By:Banks, Daniel Patrick

Description:Letter recv'd from US DOT

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Director Bob McWhorter of the Alabama Department of Transportation, Office of Homeland Security. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Director McWhorter provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

On Monday, February 27, 2012, Director McWhorter responded to FDLE's letter via e-mail to ASAC LeFiles.

Director McWhorter advised that the State of Alabama does not have a specific policy document regarding road closures due to low visibility. However, the Code of Alabama, 1975, Article 1, Section 32-5-16, specifies that the Alabama Department of Public Safety is authorized to close highways based on the judgment of an on-site trooper (see below). Director McWhorter informed ASAC LeFiles that "As a practical matter, the trooper usually does not place a physical barricade or sign before notifying the Alabama Department of Transportation (ALDOT). If signs and/or barricades are needed, ALDOT typically places them (on state maintained routes)."

- Code of Alabama, 1975, Article 1, Section 32-5-16: When it becomes apparent to any state trooper that a road is dangerous for use of motor vehicles on account of weather conditions, high water, damaged roadways or bridges, or from any other cause, or when in the opinion of any state trooper a road may be seriously injured by allowing traffic on same, then the state trooper is authorized to close such highway immediately by placing thereon a barricade, lights, or other sign stating that the road is closed, and immediately notifying the division engineer or some other official of the Department of Transportation. Such road shall remain closed until the hazard has been corrected and the road ordered opened by the Department of Transportation.

Case Number: IG-75-0089	Serial #: 36
Author: Saldanha, Julio C	Office: Office Of Statewide Intell
Activity Start Date: 03/01/2012	Activity End Date:03/02/2012
Approved By: Banks, Daniel Patrick	

Description:Documents from Alabama

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A copy of the e-mailed response from Director McWhorter will be electronically maintained in the related items section of this case file.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Assistant Commander-Special Operations Lieutenant Ross H. Batson of the Arkansas Highway Police. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Lieutenant Batson provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

On Monday, February 27, 2012, Lieutenant Batson responded to FDLE's letter by sending, via e-mail, the following documents to ASAC LeFiles:

- Administrative Order No. 88-14 "Closure of State Highways During Snow and Ice"
- Administrative Order No. 2009.04 "Closure of State Highways During Snow and Ice."
- Update of Administrative Order No. 88-14"
- Arkansas Code 27-73-301. "Flaggers or signs required - Notice to Sheriff."
- Arkansas Code 27-73-302. "Action for damages."

Electronic copies of the documents received from Lieutenant Batson will be maintained in the related items section of this case file.

Case Number: IG-75-0089	Serial #: 37
Author: Saldanha, Julio C	Office: Office Of Statewide Intell
Activity Start Date: 03/01/2012	Activity End Date:03/02/2012
Approved By: Banks, Daniel Patrick	

Description:Documents from Arkansas

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Friday, February 17, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Mr. John Himmel, Secretary of Emergency Management for the Washington State Department of Transportation. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Secretary Himmel provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

On Monday, February 27, 2012, Secretary Himmel responded to FDLE's letter by sending, via e-mail, the following documents to ASAC LeFiles:

- Washington State Department of Transportation Maintenance Manual
- Washington State Patrol Regulation Manual
- Joint Operations Policy Statement

Secretary Himmel referenced page 535 of the Washington State Department of Transportation Maintenance Manual and page 7-7 of the Washington State Patrol Regulation Manual as containing the requested information related to road closures. Electronic copies of the documents received from Secretary Himmel will be maintained in the related items section of this case file.

Case Number: IG-75-0089	Serial #: 38
Author: Saldanha, Julio C	Office: Office Of Statewide Intell
Activity Start Date: 03/01/2012	Activity End Date:03/02/2012
Approved By: Banks, Daniel Patrick	

Description:Documents from Washington State

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Monday, February 6, 2012, Florida Department of Law Enforcement (FDLE), Office of Executive Investigations, Inspector Mark Mitchell and Special Agent Supervisor (SAS) Richard Ward hand delivered a letter from FDLE Inspector General (IG) Al Dennis to Florida Department of Highway Safety and Motor Vehicles (DHSMV), Inspector Marty Snow. The letter, which requested fourteen (14) specific items from DHSMV, was delivered in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012 (see Investigative Report # 3 and Related Item #10).

On Wednesday, February 15, 2012, Inspector Snow responded to FDLE's letter by providing Inspector Mitchell documents that fulfilled requested items number one through thirteen. Inspector Snow informed Inspector Mitchell that the "After Action Report" requested in item 14 of the letter " had not yet been completed, but upon completion, it would be provided to FDLE." (see Investigative Report # 10).

On Tuesday, February 28, 2012, Inspector Snow sent an e-mail to Special Agent Supervisor (SAS) Richard Ward advising that the requested "After Action Report" had been completed and he had a copy available for FDLE. Subsequent to receiving the e-mail, SAS Ward met with Inspector Snow at his office, at which time Inspector Snow provided SAS Ward with a binder labelled "Florida Highway Patrol, Troop B, I-75 Paynes Prairie Brush Fire/Fatal Crashes, Alachua County, After Action Report, January 29, 2012." A preliminary review of the binder revealed that it contained printed reports and six compact disc (CD).

A subsequent review of the binder's contents revealed that it contained the following tabbed information:

1. After Action Report
2. Incident Personnel Report
3. Briefing Report
4. Press Releases
5. Call History Records, to include:
6. Fire Call
7. First Call
8. Second Call

Case Number: IG-75-0089	Serial #: 39
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 02/28/2012	Activity End Date:02/28/2012
Approved By: Banks, Daniel Patrick	

Description: Copy of Florida Highway Patrol Troop B, "I-75 Paynes Prairie Brush Fire/Fatal Crashes, Alachua County, After Action Report"

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9. Third Call
10. Fourth Call
11. Road Closure and reopening
12. Southbound Fatality
13. Northbound Fatality
14. Non-Fatal Calls
15. WAVE Files, to include:
 - a. Radio Files (paper documents and two CDs)
 - b. Phone Files (paper documents and one CD)
16. In Car Video (three CDs)
17. News Articles
18. News Photographs
19. Investigations, to include:
 - a. Southbound Fatality
 - b. Northbound Fatality
 - c. FHPB12OFF002909 (crash report)
 - d. FHPB12OFF002913 (crash report)
 - e. FHPB12OFF002922 (crash report)
 - f. FHPB12OFF002928 (crash report)
 - g. FHPB12OFF002930 (crash report)
20. Miscellaneous reports

An electronic copy of the paper documents (334 pages) contained in the binder received from Inspector Snow was electronically attached to this case file as Related Item # 64.

For information of the file, page number 78 of Related Item # 64 (listed above), is blank. An accurate copy of page number 78 was electronically attached to this case file as Related Item # 67.

The binder and its contents were placed into storage as Related Item # 65.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Captain Robert Woods of the South Carolina Department of Public Safety, Highway Patrol Headquarters. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Captain Woods provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel.

Captain Woods responded to FDLE's letter by sending, via e-mail, a copy of a three page document titled "South Carolina Department of Public Safety, Emergency Traffic Management." An electronic copy of the document and accompanied email received from Captain Wood will be maintained in the related items section of this case file.

Case Number: IG-75-0089	Serial #: 40
Author: Mitchell, Mark Sanders	Office: Executive Investigations
Activity Start Date: 02/07/2012	Activity End Date:02/07/2012
Approved By: Banks, Daniel Patrick	

Description:Documents from South Carolina

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 29, 2012, at approximately 1300 hours, Inspector Mark Mitchell and Special Agent Supervisor (SAS) Richard Ward of the Florida Department of Law Enforcement (FDLE), Office of Executive Investigations (OEI), met with and interviewed Florida Highway Patrol (FHP) Captain (Capt.) Robert S Duncan, Commander, Troop D, DeLand/Daytona, Highway Patrol Station. The interview was conducted in regards to Capt. Duncan's use of the Low Visibility Occurrence Risk Index (LVORI) system, his suggestion that FHP use the LVORI system and the LVORI train-the-trainer class he held in March 2008.

During the interview, which was held at the FHP, Troop D, DeLand/Daytona, Highway Patrol Station, 1551 East International Speedway Blvd., DeLand, Florida, Capt. Duncan provided Inspector Mitchell and SAS Ward with an overview of the steps that lead to FHP's use of the LVORI system. Capt. Duncan advised that subsequent to the fires on Interstate 95 on May 14 and 15, 2006 (known as the "Mothers Day Fires"), he began to explore methods that would assist him and FHP in making a determination if a road needed to be closed due to low visibility.

Capt. Duncan advised that as a part of his search, he discovered a report written by former Florida Division of Forestry (FDOF) Meteorologist Deborah Elizabeth Hanley regarding LVORI. The report noted that a high relative humidity index and low dispersion index in a specific area combined with smoke from a fire created a strong possibility that dense fog could form resulting in low visibility. Additionally, Capt. Duncan learned from the report that the relative humidity level often increased during early pre-dawn hours, and a humidity level of 97% or higher was a clear indication of the possibility of fog. Capt. Duncan stated that at the time of the Mother's Day Fires, FDOF (now known as the Florida Forest Service) used and listed the current LVORI ratings on its website, but at the time this information was not being utilized by FHP.

Capt. Duncan stated that as result of his research and seeing the results of the 2006 Mother's Day Fires, the DeLand/Daytona, Highway Patrol Station began using LVORI as one of several tools for determining if a roadway that was being impacted by smoke should be closed. In addition, Capt. Duncan opened lines of communications with the FDOF members in his area of assignment, which allowed him to receive daily updates of any and all fires in his area.

According to Capt. Duncan, the information he received and continued to receive on a daily

Case Number: IG-75-0089	Serial #: 41
Author: Mitchell, Mark Sanders	Office: Executive Investigations
Activity Start Date: 02/29/2012	Activity End Date:02/29/2012
Approved By: Banks, Daniel Patrick	

Description:FHP Capt. Duncan Interview

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basis from FDOF, allowed him to make a determination if smoke from known fire(s) could visually impact a roadway. Using information from FDOR and combining that with current weather information from the National Weather Service, Capt. Duncan was able to identify roads in his area that could experience reduced visibility due to a fog combining with the smoke. Capt. Duncan advised that he would then pass this information on to his supervisors, allowing them to take necessary precautions to ensure safe travel on the roadways in his area.

After successfully using the LVORI system in his area, Capt. Duncan stated that he informed his chain-of-command on numerous occasions of the success of the LVORI system and the need to implement it statewide. Capt. Duncan also stated that he informed FHP Colonel Chris Knight and FHP Colonel John Thomas Czernis of the success of the LVORI system and suggested that FHP implement its use statewide.

Capt. Duncan stated that on January 9, 2008, a seventy vehicle crash occurred on Interstate 4 in Polk County, Florida resulting in multiple deaths and injuries. Capt. Duncan stated that at the time of the crashes, Interstate 4 was blanketed with fog and smoke from a controlled burn. Capt. Duncan stated that subsequent to the Interstate 4 crashes, he advised FHP Lieutenant Cynthia Williams (currently Troop D Commander, Major Cynthia Williams, that the crashes could have been avoided if the LVORI system had been used. Additionally, Capt. Duncan stated that the night after the crashes occurred on Interstate 4, FHP closed Interstate 4 in an overabundance of precaution. It was later discovered that the roadway did not need to be closed on the second night because the humidity was low and the visibility on the roadway was excellent. Capt. Duncan advised that if FHP had used the LVORI system at that time, it would have informed them that there was a low probability of fog forming due to the low humidity.

Capt. Duncan stated that following the January 9, 2008 Interstate 4 crashes, he attended the National Troopers Coalition, 2008 Winter Conference in Lake Buena Vista, Florida on Tuesday, Jan. 15, 2008. Also in attendance were Colonel Czernis and Florida Department of Highway, Safety and Motor Vehicles, Executive Director Electra Theodorides-Bustle. Subsequent to the conference, Executive Director Bustle and Colonel Czernis visited the DeLand/Daytona, Highway Patrol Station. During this visit, Capt. Duncan informed Executive Director Bustle of the LVORI system and how its use may have prevented the crashes on Interstate 4. According to Capt. Duncan, when Executive Director Bustle learned of the LVORI system, she in front of Capt. Duncan, directed Colonel Czernis to review FHP's use and implementation of the LVORI system statewide.

Subsequent to his meeting with Executive Director Bustle and Colonel Czernis, Capt. Duncan was contacted by FHP Capt. Marty Snow and FHP Capt. John Iadanza, who questioned him about the LVORI system and its use. Capt. Snow and Capt. Iadanza who were both stationed in FHP Headquarters (HQ) at the time, informed Capt. Duncan that they were preparing Colonel Czernis' Interstate 4 presentation before the Florida Senate and needed information regarding the LVORI system.

Capt. Duncan stated that a short period after he provided the LVORI system information to Capt. Snow and Capt. Iadanza, he was advised by HQ that he needed to provide a LVORI train-the-trainer presentation to the Troop Training Officers from each one of FHP's ten (10) Troops.

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On March 12, 2008, Capt. Duncan provided training-the-trainer LVORI training at the Florida Turnpike, Turkey Lake Plaza for twelve individuals, which included the 10 FHP Troop Training Officers and two duty officers. Capt. Duncan stated that the training consisted of a two hour block regarding how to read and understand weather forecasts and a two hour block which consisted of the S-190 Introduction to Wildland Fire Behavior which was created by the National Wildfire Coordinating Group. Capt. Duncan stated that at the conclusion of the training, each of the Troop Training Officers were instructed to develop professional relationships with FDOF representatives in their areas, and to train all Trooper supervisors on the use of LVORI. Additionally, Capt. Duncan stated that each Troop Training Officer was provided a copy of the Power Point Presentation he used during his presentation. Capt. Duncan stated that he was not aware if any FHP Troop other than Troop D had implemented LVORI training. However, he did note that on several different occasions after he provided his training, he had received questions from other FHP Troops regarding the LVORI system and its practical use. One such question came from the FHP Troop in the Southeast portion of Florida, when they were dealing with the Everglades Fires.

At the conclusion of the interview, Capt. Duncan provided Inspector Mitchell with the following:

- A National Weather Service Spot forecast which were used to determine the current relative humidity and dispersion rate,
- A sign in sheet from the March 12, 2008 LVORI Training,
- A copy of Capt. Duncan's S-190 Wildland Firefighter Training certificate from August 15, 2007,
- A copy of Capt. Duncan's S-190 Introduction to Wildland Fire Behavior Training certificate from July 24, 2007,
- A copy of Capt. Duncan's FEMA Anticipating Hazardous Weather and Community Risk training certificate from September 27, 2007,
- An article from the Winter 2008 issue of *Southern Smoke Issues* titled "Superfog – Unraveling the Smoke/Fog-on-the-highway-problem, and
- A report from United States Department of Agriculture titled "A Fog and Smoke Index for Estimating Roadway Visibility Hazard."

For information of the file, an electronic copy of all the above listed documents provided by Capt. Duncan to Inspector Mitchell will be maintained as related item number 69 of this investigative case file.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On the morning of Thursday, March 8, 2012, Florida Department of Law Enforcement (FDLE), Office of Executive Investigations, Special Agent Supervisor (SAS) Richard Ward telephonically contacted Florida Department of Highway, Safety and Motor Vehicles (DHSMV), Inspector Marty Snow. During this conversation, SAS Ward requested Inspector Snow to review the official process currently utilized by DHSMV and the Florida Highway Patrol (FHP) to document their member's training and provide his findings to SAS Ward.

During the afternoon of Thursday, March 8, 2012, Inspector Snow telephonically contacted SAS Ward and provided him with the following information:

DHSMV offers "on-line" training to all of its members (sworn and non-sworn). When a member successfully completes the on-line training, their training information is automatically entered into the DHSMV "I-Learn System." The "I-Learn System" is an electronic database that is maintained and managed by the DHSMV, Learning and Development Section in Tallahassee, Florida.

All completed "advanced and specialized training" offered to the DHSMV sworn members (FHP sworn members) is documented in FDLE's Automated Training Management System (ATMS) and a paper copy of the training certificate is placed in the sworn member's individual paper training record which is stored at the FHP Training Academy. If a sworn member completes training that is not considered "advanced or specialized training" and receives a certificate for the training, the paper certificate is forwarded to the FHP Training Academy and placed in the sworn member's paper training folder.

Inspector Snow concluded his conversation with SAS Ward by stating that the only computerized automated training storage and retrieval systems utilized by DHSMV to store and retrieve member's training information were the I-Learn System and ATMS. All other training information, that is not offered on-line by DHSMV is stored as a paper document in the member's individual training folder.

Case Number: IG-75-0089	Serial #: 42
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 03/08/2012	Activity End Date:03/08/2012
Approved By: Banks, Daniel Patrick	

Description: Confirmation how FHP and DHSMV officially records training

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Colonel W. Steven Flaherty of the Virginia State Police. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Colonel W. Steven Flaherty provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

On Wednesday, March 7, 2012, Colonel Flaherty responded to FDLE's letter by sending, via US mail, the following documents to Inspector General Al Dennis:

- Virginia Traffic Improvement Plan Operation Manual

The document received from Colonel Flaherty will be maintained in the related items section of this case file. Additionally, an electronic copy of the document will be maintained in the related items section of this case file.

Case Number: IG-75-0089	Serial #: 43
Author: Saldanha, Julio C	Office: Office Of Statewide Intell
Activity Start Date: 03/07/2012	Activity End Date:03/07/2012
Approved By: Banks, Daniel Patrick	

Description:Documents from Virginia

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Monday, February 6, 2012, Florida Department of Law Enforcement (FDLE), Office of Executive Investigations, Inspector Mark Mitchell and Special Agent Supervisor (SAS) Richard Ward hand delivered a letter from FDLE Inspector General (IG) Al Dennis to Florida Department of Highway Safety and Motor Vehicles (DHSMV), Inspector Marty Snow. The letter, which requested specific items from DHSMV, was delivered in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012 (see Investigative Report # 3 and Related Item #10).

On Wednesday, February 15, 2012, Inspector Snow responded to FDLE's letter by providing several documents to Inspector Mitchell. A preliminary review of the documents revealed the need for FDLE to request additional information from Inspector Snow, who was identified by DHSMV as their primary contact for any and all information regarding FDLE's investigation of the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

On Tuesday, February 21, 2012, Inspector Mitchell, via e-mail, sent Inspector Snow six questions and requested Inspector Snow respond to the questions on behalf of DHSMV (see Investigative Report # 33). One of the questions (question #5) asked of Inspector Snow was:

"Who has received training of LVORI subsequent to Captain Bob Duncan's presentation on March 12, 2008?"

On Thursday, February 23, 2012, Inspector Snow responded, via e-mail, to the Inspector Mitchell's questions and provided the following answer to the aforementioned question:

"According to training records FHP has not had a LVORI training session since March 2008."

On Wednesday, February 29, 2012, Inspector Mitchell and SAS Ward met with and interviewed Florida Highway Patrol (FHP) Captain (Capt.) Robert S Duncan, Commander, Troop D, DeLand/Daytona, Highway Patrol Station. During this interview (see Investigated Report

Case Number: IG-75-0089	Serial #: 44
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 03/06/2012	Activity End Date:03/19/2012
Approved By: Banks, Daniel Patrick	

Description:Follow-up LVORI Training information

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number 41), Capt. Duncan stated that in March 12, 2008, he provided training-the-trainer LVORI training at the Florida Turnpike, Turkey Lake Plaza for twelve (12) individuals, which included the 10 FHP Troop Training Officers and two duty officers. According to Capt. Duncan, the training consisted of a two hour block regarding how to read and understand weather forecasts and a two hour block which consisted of the S-190 Introduction to Wildland Fire Behavior which was created by the National Wildfire Coordinating Group.

On Tuesday, March 6, 2012, SAS Ward, via e-mail, sent the following four part question to Inspector Snow and requested he respond to the question on behalf of DHSMV:

"Please find attached a list of the individuals that attended Captain Duncan's LVORI training at the Turkey Lake Plaza on March 12, 2008. I know you have said that there are no "official" records of anyone in DHSMV receiving LVORI training, but I am requesting you contact every member on the attached list (Duncan's March 12, 2008 LVORI Training Roster) and ascertain:

1. Did they train anyone in LVORI subsequent to receiving the training in March, 2008
2. If yes they trained; how many times have they held a LVORI training session, who was trained, and where and when did this training occur
3. If yes, they trained; please provide a copy of any and all sign in lists and training materials they used
4. After receiving the training in March 2008, have they ever used LVORI in their Troop"

On Monday, March 19, 2012, Inspector Snow responded to the Tuesday, March 6, 2012, four part question from SAS Ward by providing SAS Ward with a Compact Disc (CD) that contained the following **2008 LVORI** training information, training rosters, documents and comments:

- Capt. Duncan's LVORI sign-in training roster of March 12, 2008. The 12 names on the roster are as follows:

Timothy Culhane, Troop B; Cynthia Williams, Troop C; Luis Tejera, Troop E; Ken Ellis, Troop H; Ron Hopkins, Troop G; Gary Baker, Troop L, Dave Brown, Troop A; Larry Pike, Troop K; Linda Powell, Troop F; Vincent Crawford, Troop F, Duty Officer Supervisor Tracy Turner, Troop D; and, Duty Officer Polly Papke, Troop D.

- Capt. Timothy P. Culhane, FHP, Troop B, commented to Inspector Snow that in 2008 he conducted "a few" LVORI training sessions in Gainesville and Lake City in March 2008. According to the FHP, Troop B LVORI training rosters completed by Capt Culhane in March and April, 2008, and provided to Inspector Snow, the following FHP, Troop B members attended LVORI Training in 2008:

Training on 3/13/2008 Training on 4/11/2008 Training on 4/17/2008

Major Richard Carpenter Sgt. Gregg Hodge Sgt. James Barber
Capt. Jeff Succi Sgt. David Roberts Sgt. Dan Miller
Capt. Coby Fincher Sgt. Stephen Coody Sgt. Aundrey Long
Lt. Patrick Riordan Sgt. Tracy Hisler-Pace Sgt. Nicholas Causey
Lt. Michael Thomas Sgt. Kevin Pace
Lt. Richard Vore Sgt. William Bishop
Lt. Kenneth Boatright Sgt John Gourley
Lt. Michael Burroughs
Lt. Barry Tierney

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Training on 4/18/2008

Lt. Michael Thomas

Sgt. Jeffery Hillard

Sgt. Jerry Robbins

Sgt. Allen Sapp

Sgt. Roy Miller

Sgt. Christopher Miller

- Capt. Cynthia Williams, FHP, Troop C, commented to Inspector Snow that in 2008 she "sat in on training" but "did not train anyone else."
- Sergeant Luis Tjera, FHP, Troop E, commented to Inspector Snow that in 2008 he trained a Lieutenant who is no longer with the Troop and Duty Officer Supervisor Dawn Valdez
- Lt. Ken Ellis, who is currently an employee with Florida Department of Transportation, advised Inspector Snow that he "trained the FHP Tallahassee area Sergeants," but was unable to locate the sign-in training roster.
- Cpl. Gary Baker, FHP, Troop L, commented to Inspector Snow that on April 25 and 30, 2008 and May 1 and 2, 2008, he provided LVORI training to FHP Troop L members. Ellis provided Inspector Snow with a LVORI training sign-in roster that contained 15 FHP, Troop L member names. In addition, Baker provided Inspector Snow 15 FHP, training rosters for LVORI training that occurred in FHP, Troop L from February 2, 2012 to March 10, 2012 and contained a total of 142 FHP, Troop L member names.

It should be noted for the case file that SAS Ward questioned Inspector Snow about the 2012 LVORI training in FHP, Troop L and asked Inspector Snow if this recent LVORI training was being mandated and/or conducted in all FHP, Troops. Inspector Snow advised SAS Ward that LVORI training has not been mandated as on March 20, 2012.

- Lt. Dave Brown, FHP, Troop A, commented to Inspector Snow that he conducted four (4) LVORI training sessions in 2008 to FHP, Troop A members. Brown provided Inspector Snow with 4 separate LVORI training sign-in rosters that contained a total of 28 FHP, Troop A member names.
- Lt. Larry Pike, FHP, Troop K, commented to Inspector Snow that he conducted three (3) LVORI training sessions in 2008 to FHP, Troop K members. Pike provided Inspector Snow with 4 separate training sign-in rosters that contained the names of the FHP, Troop K members who attended one of the 3 training sessions. In total, the rosters contained 35 FHP, Troop K member names.
- Cpl. Linda Powell, FHP, Troop F, comment to Inspector Snow that she conducted one LVORI training session on April 29, 2008 to FHP Troop F members. Inspector Snow obtained the April 29, 2008, FHP training roster for the FHP, Troop L, LVORI training which contained 33, FHP, Troop F member names.
- Duty Officer Supervisor Tracy Turner commented to Inspector Snow that she never

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trained anyone in LVORI.

- Duty Officer Polly Papke commented to Inspector Snow that she never trained anyone in LVORI.
- Inspector Snow commented in writing that Lt. Ron Tompkins, who was the Training Coordinator for FHP, Troop G, Jacksonville and who attended Capt. Duncan's March 2008 LVORI training is retired and could not be reached for comment.

For information of the file, the contents of the CD and a e-mail copy of Troop B's LVORI training were attached to the case file as Related Items number 72, 73, 74, 75, 76, 77, 78, 79, 80, and 81.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Officer Cory Marks of the California Highway Patrol, State Threat Assessment Center. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Officer Cory Marks provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

On Tuesday, March 13, 2012, Officer Marks responded to FDLE's letter via e-mail to ASAC LeFiles. Officer Marks provided information regarding two California Vehicle Codes relating to road closures:

1. Section 2410: Members of the California Highway Patrol are authorized to direct traffic according to law, and, in the event of a fire or other emergency, or to expedite traffic or insure safety, may direct traffic as conditions may require notwithstanding the provisions of this code.
2. Section 22350: No person shall drive a vehicle upon a highway at a speed greater than is reasonable or prudent having due regard for weather, visibility, traffic on, and the surface and width of, the highway, and in no event at a speed which endangers the safety of persons or property.

On Wednesday March 14, 2012, California Highway Patrol, Staff Services Manager Patricia Sliney provided the following information regarding road closures via email to Inspector Saldanha.

- California Highway Patrol General Order 100.80: Notification and Report of Emergencies and Unusual Occurrences
- California Highway Patrol General Order 100.43: Joint Operational Policy Statements

Case Number: IG-75-0089	Serial #: 45
Author: Saldanha, Julio C	Office: Office Of Statewide Intell
Activity Start Date: 03/13/2012	Activity End Date:03/14/2012
Approved By: Banks, Daniel Patrick	

Description:Documents from California

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- California Highway Patrol General Order 100.46: Reporting of Highway Conditions

A copy of the e-mailed response from Officer Marks and the California Highway Patrol General Orders will be electronically maintained in the related items section of this case file.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Mr. Eric Pitts, Maintenance Director of the Georgia Department of Transportation. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Director Pitts provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

On Monday, March 19, 2012, Director Pitts responded to FDLE's letter by sending, via e-mail, the following document to ASAC LeFiles:

- Georgia Department of Transportation Memorandum of Agreement titled "Smoke and Fog Strategy - Revised."

An electronic copy of the document received from Director Pitts will be maintained in the related items section of this case file.

Case Number: IG-75-0089	Serial #: 46
Author: Saldanha, Julio C	Office: Office Of Statewide Intell
Activity Start Date: 03/16/2012	Activity End Date:03/16/2012
Approved By: Banks, Daniel Patrick	

Description:Documents from Georgia

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT INVESTIGATIVE REPORT

On January 30, 2012, Florida Governor Rick Scott requested that the Florida Department of Law Enforcement (FDLE) investigate governmental actions relating to the fatal traffic crashes on Interstate 75 that occurred on January 29, 2012, in the area of the Paynes Prairie Preserve in Alachua County, Florida. In furtherance of Governor Scott's request, on Thursday, March 15, 2012, FDLE Inspector Julio C. Saldanha met with Meteorologist in Charge Steve Letro of the National Weather Service (NWS). The meeting took place at the NWS Jacksonville field office located at 13701 Fang Drive, Jacksonville, Florida 32218. The intent of the meeting was to solicit recommendations from the NWS regarding determining what future actions law enforcement might consider when encountering events of low visibility caused by dense fog and/or smoke along roadways. The following is a synopsis, in substance, of Mr. Letro's interview:

The National Weather Service, a component of the National Oceanic and Atmospheric Administration, is staffed 24 hours to provide weather, hydrologic, and climate forecasts and warnings for the United States for the protection of life and property and the enhancement of the national economy. Two considerations Mr. Letro offered to law enforcement were training and notifying the NWS upon encountering a low visibility event.

Training:

Mr. Letro advised that the NWS could offer free standardized training to familiarize law enforcement with the NWS's capabilities and services. Additionally, the training would provide law enforcement with a greater ability to interpret the information contained in fire weather forecasts routinely disseminated by the NWS and utilize the information to evaluate the potential of a low visibility occurrence during an event of fog or smoke. The NWS has six regional offices in Florida (Tallahassee, Jacksonville, Melbourne, Tampa Bay, Miami and Key West). Mr. Letro advised that the training could be accomplished in two hours or less and that instructors from the NWS would travel to specific venues proposed by law enforcement agencies to conduct the training.

Notifying the NWS upon encountering a low visibility event:

Spot Forecasts, generally used for prescribed burns and issued through the NWS website, are climate predictions that provide general information useful in raising awareness that certain weather conditions exist along a specific geographical area. The

Case Number: IG-75-0089	Serial #: 47
Author: Saldanha, Julio C	Office: Office Of Statewide Intell
Activity Start Date: 03/19/2012	Activity End Date:03/20/2012
Approved By: Banks, Daniel Patrick	

Description: Steve Letro Interview

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Spot Forecast does not predict that a low visibility event will occur, only that conditions exist that make the area vulnerable to the risk of a low visibility occurrence. Accordingly, the Spot Forecast is a helpful tool to utilize when deciding which area or zones to monitor, however, Mr. Letro advised that a Spot Forecast “does not provide the whole picture.” Often, low visibility occurrences, generally caused by dense fog or smoke, are not detectible by the NWS radar. Additionally, the resolution from the NWS satellite imagery is incapable of detecting smaller brush fires. Therefore, Mr. Letro emphasized the importance of notifying NWS upon encountering a low visibility event. Communication between a NWS meteorologist and the first responder on scene relating firsthand information (latitude/longitude, size of fire, etc.) would enhance the NWS’s ability to provide a scene specific forecast, which could be utilized as one of the factors to consider when determining road closure and reopening.

Mr. Letro requested that law enforcement notify the NWS regarding all weather related events, not just fires (tornados, large hail, severe winds, etc.). The information would prove valuable to the NWS in providing accurate forecast to assist the public.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT

INVESTIGATIVE REPORT

On Tuesday, March 6, 2012, Florida Department of Law Enforcement (FDLE), Office of Executive Investigations, Special Agent Supervisor (SAS) Richard Ward sent an e-mail to Florida Department of Highway, Safety and Motor Vehicles (DHSMV), Inspector Marty Snow requesting DHSMV's respond to the following questions:

- In regards to Troop B and the Alachua County area, when did the midnight shift change occur on Saturday, January 28, 2012? Specifically, what were the scheduled times of the midnight shift that covered from the late night hours of Saturday, January 28, 2012 to the morning hours of Sunday, January 29, 2012? When was the shift scheduled to begin and when was it scheduled to end?
- Who was the designated Shift Commander at the start of the above noted shift? Did that person remain as the Shift Commander for the entire shift, or was he/she replaced sometime during the shift? If someone replaced the initial Shift Commander, who was that individual, and why would he/she have replaced the initial designated Shift Commander? (please provide name and rank of individual)

On March 19, 2012, Inspector Snow responded on behalf of DHSMV to the aforementioned questions by providing SAS Ward the following information which he received from Florida Highway Patrol (FHP), Troop B, Captain Eileen Powell:

- The Midnight shift for the Troop Sergeant began at 10:00 pm on Saturday January 28. The shift was scheduled from 10:00 pm on January 28, 2012 until 6:00 am on January 29, 2012.
- The designated Sergeant was Sergeant Bruce Simmons. He did remained in place as Troop Sergeant for the entire shift. He was supplemented by Lieutenant John Gourley at approximately 1:15 am due to the conditions. Lieutenant Gourley did not replace Sergeant Simmons; Sergeant Simmons remained on duty as Midnight Sergeant.

In an attempt to further clarify Captain Powell's response, Inspector Snow sent, via e-mail, SAS Ward the following information:

Case Number: IG-75-0089	Serial #: 48
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 03/19/2012	Activity End Date:03/19/2012
Approved By: Banks, Daniel Patrick	

Description: Shift Commander for the January 28th, 2012 midnight shift

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For clarification I spoke to Lt. Colonel Hildreth who advised FHP Policy 17.14 regarding Shift Commanders changed. Shift Commanders are no longer in the communication centers. Each troop has Lieutenant staffing and should have a troop Lieutenant on duty in each troop, however it is not unusual for a Sergeant to take on the role when the lieutenant is not available.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 29, 2012, at approximately 1300 hours, Inspector Mark Mitchell and Special Agent Supervisor (SAS) Richard Ward of the Florida Department of Law Enforcement (FDLE), Office of Executive Investigations (OEI), met with and interviewed Florida Highway Patrol (FHP) Captain (Capt.) Robert S. Duncan, Commander, Troop D, De Land/Daytona, Highway Patrol Station. The interview was conducted in regards to Capt. Duncan's use of the Low Visibility Occurrence Risk Index (LVORI) system, his suggestion that FHP use the LVORI system and the LVORI train-the-trainer class he held in March 2008.

During the interview, which was held at the FHP, Troop D, De Land/Daytona, Highway Patrol Station, 1551 East International Speedway Blvd., DeLand, Florida (see IR # 41 of this case file for the complete details of the interview), Capt. Duncan stated that he informed his chain-of-command on numerous occasions of the success of LVORI and the need for its use to be implemented statewide. Capt. Duncan also stated that he informed now retired FHP Colonel Chris Knight and now retired FHP Colonel John Thomas Czernis of the success of LVORI and also suggested to them that FHP should implement the use of LVORI statewide.

On Thursday, March 15, 2012, SAS Ward e-mailed Capt. Duncan and requested that he provide SAS Ward with copies of the e-mails or memorandums that he sent to Colonel Knight and Czernis suggesting that LVORI be used by FHP on a statewide basis. Subsequent to receiving SAS Ward's e-mail, Capt. Duncan responded via e-mail with the following statement:

"No, I searched but I don't have anything on the computer from 6 years ago. I still have a couple of notebooks to look through but I really don't think I printed it.

Captain Robert S. Duncan"

On Friday, March 23, 2012, SAS Ward sent Capt. Duncan a follow-up e-mail asking if he had located any of the aforementioned printed e-mails or memorandums in the search of his notebooks. Subsequent to receiving SAS Ward's e-mail of March 23, 2012, Capt. Duncan responde via e-mail with the following statement:

"I have not been able to find anymore information

Captain Robert S. Duncan"

For information of the file, a copy of the noted e-mail correspondences between Capt. Duncan and SAS Ward was attached to this case file as Related Item # 88

Case Number: IG-75-0089	Serial #: 49
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 03/15/2012	Activity End Date:03/23/2012
Approved By: Banks, Daniel Patrick	

Description:Request of Captain Duncan to provide copies of notices he sent to Colonel Knight and Czerniz recommending LVORI

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 8, 2012, Florida Department of Law Enforcement (FDLE), Office of Executive Investigations, Special Agent Supervisor (SAS) Richard Ward hand delivered a letter from FDLE Inspector General (IG) Al Dennis to Florida Department of Agriculture and Consumer Services (DACS), Office of Agricultural Law Enforcement, Chief of Investigative Services Allan R. "Bob" Johnson. The letter, which requested fourteen (14) specific items from DACS, was delivered in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012 (see Investigative Report # 4 and Related Item #11).

On February 14, 2012, Chief Johnson responded to the aforementioned request by providing numerous documents and reports (see Investigative Report # 11) to FDLE. One of the documents provided to FDLE was a six page copy of the active Highway Smoke Interagency Management Agreement between the Florida Division of Forestry (now known as the Florida Forest Service), Florida Department of Transportation (FDOT) and the Florida Highway Patrol (FHP). A copy of the agreement was attached to the case file as Related Item # 30, under Investigative Report # 11.

On the morning of Thursday, March 22, 2012, SAS Ward sent the below e-mail request to Chief Johnson seeking additional information regarding the active Highway Smoke Interagency Management Agreement and DACS's current support of the agreement:

Bob:

Please find attached the Highway Smoke Interagency Management Agreement between Division of Forestry (now known as FFS), FHP and FDOT.

Paragraph 2.9 of the agreement states that the members of the Highway Safety Smoke Management Task Force (a member from FDOT, FFS and FHP) will meet as necessary and review the concerns that may develop during the implementation of the agreement.

Questions

1. Does your department still consider the attached agreement to be active and "in affect"? if so,
2. Who is your department's designated member to the Task Force?

Case Number: IG-75-0089	Serial #: 50
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 03/22/2012	Activity End Date:03/22/2012
Approved By: Banks, Daniel Patrick	

Description:Florida Forest Service response ref being a part of the Highway Safety Smoke Management Task Force

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3. Has the Task Force ever met? If so what are the dates?
4. Has the agreement ever been modified? if so, please provide a copy of the modification(s)

On the afternoon of Thursday, March 22, 2012, Chief Johnson, via e-mail, forwarded DACS's response to the four above listed questions to SAS Ward. The response which was prepared by FFS, Assistant Director David Core was as follows:

1. Does your department **(Florida Forest Service, FFS)** still consider the attached agreement to be active and "in affect"? **(Yes)** if so,
2. Who is your department's designated member to the Task Force? **(Fire Management Administrator Jim Brenner, 850-488-6480).**
3. Has the Task Force ever met? If so what are the dates? **(The Task Force has not met since the Agreement was signed in 2009).**
4. Has the agreement ever been modified? **(The attached Agreement has not been modified).** if so, please provide a copy of the modification(s)

For information of the file, a copy of the e-mails was attached to this report as Related Item # 89.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 15, 2012, Inspector Mark Mitchell and Special Agent Supervisor (SAS) Rick Ward of the Florida Department of Law Enforcement (FDLE), Office of Executive Investigations (OEI) met with Inspector Randy Marty Snow of the Florida Department of Highway Safety and Motor Vehicles (DHSMV). The meeting was conducted as a follow-up to a February 6, 2012 meeting during which FDLE requested documentation and DHSMV records related to multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012. During the February 6, 2012 meeting, Inspector Snow was provided correspondence from FDLE Inspector General Al Dennis, which identified fourteen specific requests for documents. The correspondence from IG Dennis was maintained in Related Item #10 (see Investigative Report #3).

On February 15, 2012, Inspector Snow provided Inspector Mitchell and SAS Ward with a binder which contained FHP's response to the fourteen items listed in the February 6, 2012 correspondence. One of the items contained in the binder were copies of FHP's initial Florida Traffic Crash Reports related to the multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012. A copy of the reports were electronically attached to the case file as Related Item #19 (see Investigative Report #10).

On Monday, March 23, 2012, SAS Ward, via e-mail, requested Inspector Snow provide FDLE with a copy of all of FHP's "up-dated" Florida Traffic Crash Reports relating to the multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012. In response to SAS Ward's request, Inspector Snow, via e-mail, sent SAS Ward the following 48 page document:

A 48 page PDF(Adobe Reader Format) document which was a copy of all of FHP's latest "up-dated" Florida Traffic Crash Reports relating to the multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

For information of the file, a copy of the 48 page document was electronically attached to the case file as Related Item #90.

Case Number: IG-75-0089	Serial #: 51
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 03/26/2012	Activity End Date:03/26/2012
Approved By: Banks, Daniel Patrick	

Description:Updated FHP Accident Investigation Reports

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 8, 2012, Florida Department of Law Enforcement (FDLE), Office of Executive Investigations, Special Agent Supervisor (SAS) Richard Ward hand delivered a letter from FDLE Inspector General (IG) Al Dennis to Florida Department of Agriculture and Consumer Services (DACS), Office of Agricultural Law Enforcement, Chief of Investigative Services Allan R. "Bob" Johnson. The letter, which requested fourteen (14) specific items from DACS, was delivered in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012 (see Investigative Report # 4 and Related Item #11).

On February 14, 2012, Chief Johnson responded to the aforementioned request by providing numerous documents and reports (see Investigative Report # 11) to FDLE. One of the documents provided to FDLE was a six page copy of the active Highway Smoke Interagency Management Agreement between the Florida Division of Forestry (now known as the Florida Forest Service), Florida Department of Transportation (FDOT) and the Florida Highway Patrol (FHP). A copy of the agreement was electronically attached to the case file as Related Item # 30, under Investigative Report #11.

On Thursday, March 22, 2012, SAS Ward sent the below e-mail request to Florida Department Highway Safety and Motor Vehicles (DHSMV), Inspector Marty R. Snow seeking additional information regarding the active Highway Smoke Interagency Management Agreement and FHP's current support of the agreement:

Marty:

Please find attached the Highway Smoke Interagency Management Agreement between FFS, FHP and FDOT.

Paragraph 2.9 of the agreement states that the members of the Highway Safety Smoke Management Task Force (a member from FFS, FHP and FDOT) will meet as necessary and review the concerns that may develop during the implementation of the agreement.

Questions

1. Does your department still consider the attached agreement to be active and "in affect"? if so,

Case Number: IG-75-0089	Serial #: 52
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 03/22/2012	Activity End Date:03/28/2012
Approved By: Banks, Daniel Patrick	

Description:DHSMV's response to their participation and support of the Highway Smoke Interagency Management Agreement

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2. Who is your department's designated member to the Task Force?
3. Has the Task Force ever met? If so what are the dates?
4. Has the agreement ever been modified? if so, please provide a copy of the modification(s)

On Wednesday, March 28, 2012, Inspector Snow via e-mail, forwarded FHP's response to the four above listed questions to SAS Ward. The response which was provided to Inspector Snow by FHP, Lt. Colonel Kelly Hildreth was as follows:

1. Does your department still consider the attached agreement to be active and in affect? if so, **"Yes"**
2. Who is your department's designated member to the Task Force? **"The Department has not designated anyone member to the Task Force. In the development of the MOU the FHP EOC coordinator attended the meetings."**
3. Has the Task Force ever met? If so what are the dates? **"The only meetings we are aware of are the meetings held in the development of the MOU."**
4. Has the agreement ever been modified? if so, please provide a copy of the modification(s) **"Not to our knowledge. The MOU we have on file is dated June 6, 2009."**

For information of the file, a copy of the e-mails was electronically attached to the case file as Related Item #92.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT INVESTIGATIVE REPORT

On Wednesday, February 8, 2012, Government Analyst Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General mailed (regular US Mail) a letter from FDLE Inspector General (IG) Al Dennis to Mr. Brian A Blanchard, Assistant Secretary for Engineering and Operations, Florida Department of Transportation (FDOT). The letter, which requested fourteen (14) specific items from FDOT, was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012.

Inspector Tom McGraw of the Florida Department of Law Enforcement, Office of Executive Investigations, was assigned to make contact with Assistant Secretary Blanchard in order to receive the requested information.

On January 17, 2012 Assistant Secretary Blanchard responded to FDLE's letter by sending, via e-mail, the following documents to Inspector McGraw. One of the documents provided to FDLE was a six page copy of the active Highway Smoke Interagency Management Agreement between the Florida Division of Forestry (now known as the Florida Forest Service), Florida Department of Transportation and the Florida Highway Patrol.

On March 22, 2012, Inspector McGraw sent the below e-mail request to Assistant Secretary Blanchard seeking additional information regarding the active Highway Smoke Interagency Management Agreement and FDOT's current support of the agreement:

Please find attached the Highway Smoke Interagency Management Agreement between Division of Forestry (now known as FFS), FHP and FDOT.
Paragraph 2.9 of the agreement states that the members of the Highway Safety Smoke Management Task Force (a member from FDOT, FFS and FHP) will meet as necessary and review the concerns that may develop during the implementation of the agreement.

Questions

1. Does your department still consider the attached agreement to be active and "in affect"?
2. Who is your department's designated member to the Task Force?
3. Has the Task Force ever met? If so what are the dates?
4. Has the agreement ever been modified? if so, please provide a copy of the modification(s)

On March 27, 2012, Assistant Secretary Blanchard, via e-mail, forwarded FDOT's response to

Case Number: IG-75-0089	Serial #: 53
Author: McGraw, Thomas Max	Office: Executive Investigations
Activity Start Date: 03/20/2012	Activity End Date:03/28/2012
Approved By: Banks, Daniel Patrick	

Description:response from DOT

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IR Number	53

the four above listed questions to Inspector McGraw. The response was as follows:

1. Does your department still consider the attached agreement to be active and "in affect"?
(Yes) if so,

2. Who is your department's designated member to the Task Force?
(Jeff Caster). Caster is the State Transportation Landscape Architect, 850-414-5267.

3. Has the Task Force ever met? If so what are the dates?
(The Task Force has not met since it was signed in 2009. There is a planned meeting for April 12 at 3:00PM.).

4. Has the agreement ever been modified?
(No modifications since it was signed in 2009)

For information of the file, a copy of the e-mail was attached to this report as Related Item # 91.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Captain Jeff Babb of the North Carolina State Highway Patrol, Field Operations. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Captain Babb provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

On March 14, 2012, Captain Babb responded via email that North Carolina State Highway Patrol is not responsible for road closures and had forwarded FDLE's letter of request to North Carolina Department of Transportation.

On March 28, 2012, Meredith McDiarmid with the North Carolina Department of Transportation (DOT), Mobility and Safety Division, Traffic Systems Operations Unit, responded via email. Ms. McDiarmid advised that North Carolina does not have any documented policies, procedures or guidelines as it relates to road closures due to low visibility, based on factors such as fog, smoke, etc. When circumstances exist that necessitate the closure of roads due to fog, smoke or similar events, each situation is assessed as it occurs and the North Carolina DOT personnel in the affected region, in consultation with law enforcement, make the call about whether to close the road or not.

When it is necessary to close a road, the North Carolina DOT utilize Temporary Road Closure drawings to do so safely if the closure is going to last more than 2 hours. If the road closure lasts less than 2 hours, it is likely the North Carolina DOT will use emergency and/or law enforcement vehicles and/or emergency traffic control measures to close the road.

An electronic copy of Captain Babb's and Ms. McDiarmid's email response and the North Carolina DOT Temporary Road Closure drawings will be maintained in the related items section of this case file.

Case Number: IG-75-0089	Serial #: 54
Author: Saldanha, Julio C	Office: Office Of Statewide Intell
Activity Start Date: 03/28/2012	Activity End Date:03/28/2012
Approved By: Banks, Daniel Patrick	

Description:Documents from North Carolina

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Thursday, March 22, 2012, Florida Department of Law Enforcement (FDLE), Special Agent (SA) Tim Elder sent an e-mail to FDLE, Office of Executive Investigations, Special Agent Supervisor (SAS) Richard Ward advising that as a part of the Florida Highway Patrol's (FHP) criminal investigation of the multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012, FHP may have conducted sworn recorded interviews of motorists who were the first to travel the Interstate after it was re-opened on the morning of January 29, 2012.

During a subsequent telephone conversation with SAS Ward, SA Elder requested SAS Ward contact the Department of Highway Safety and Motor Vehicles (DHSMV) and obtain a copy of the recordings, if they existed.

On Thursday, March 23, 2012, SAS Ward sent the below e-mail request to DHSMV, Inspector Marty R. Snow, seeking information regarding the recordings and copies of the recordings if available:

Marty:

During a meeting with an FHP member, FDLE was advised that FHP may have taken sworn statements from motorists that were some of the first to travel Interstate-75 after the reopening of Interstate at 0326 hours on January 29, 2012. FDLE was also advised that FHP conducted reviews of the weather and road conditions on Interstate-75 in the days and nights following the crash in order to determine if the weather and smoke events of January 29, 2012 would or did reoccur.

Questions

Can you determine if these sworn statements exist and if so, can I get from you a copy of the recordings, transcripts and reports pertaining to the statements?

Please find out if in fact the reviews of the road & weather conditions on the days and nights following the crash were conduct and if they were, can we get a copy of the reviews?

Also, it has been brought to my attention that the original After Action Report we received from FHP indicated that there would be follow-up information available in 30 days. Is any of that information available and if so, can we get a copy of it?

Case Number: IG-75-0089	Serial #: 55
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 03/23/2012	Activity End Date:03/28/2012
Approved By: Banks, Daniel Patrick	

Description:Request copies of FHP's sworn interviews of motorists

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On March 26, 2012, and in response to the above noted request of March 23, 2012, Inspector Snow provided, via e-mail, SAS Ward the following documents:

- A five day Statewide Weather Outlook with a starting date of Friday, February 3, 2012, which was provided to FHP on February 3, 2012, by State Meteorologist Amy Godsey (State Emergency Management Center Meteorologist). A copy of the noted Statewide Weather Outlook was electronically attached to the case file as Related Item # 95
- A copy of an e-mail from FHP, Jacksonville Regional Operations Center, Duty Officer LouEllen Fouraker to FHP, Captain Fincher stating that she received a call from Charles Moore who "advised that he was the first person to go through the area on I-75 that had just been reopened by FHP on the day of the S4's in Alachua County." A copy of the e-mail from Fouraker was electronically attached to the case file as Related Item #96.
- A copy of an e-mail from Ken S., who is a reported semi-truck driver, stating that he "was one of the first trucks to re-enter the highway after it re-opened at Micanopy (exit 374 north bound) on Sunday, 01-29-2012 at approximately 0330hrs." A copy of the e-mail from Ken S., was electronically attached to the case file as Related Item #97.
- A copy of an e-mail from Todd Kelly, Alachua County Sheriff's Office (ACSO) to FHP, Lieutenant Patrick Riordan, informing Riordan of a telephone call ACSO received from Citizen Jayne Blaser advising "that the weather conditions were good at the time" the road was opened. A copy of the e-mail from Kelly was electronically attached to the case file as Related Item #98.

On March 27, 2012, and in response to the above noted request of March 23, 2012, Inspector Snow provided, via e-mail, SAS Ward the following documents:

- A transcription of FHP's sworn recorded interview of Charles Bernard Moore on February 6, 2012. A copy of the transcript was electronically attached to the case file as Related Item #99.
- A transcription of FHP's sworn recorded interview of Kenneth David Sulick on February 21, 2012. A copy of the transcript was electronically attached to the case file as Related Item #100.
- A transcription of FHP's sworn recorded interview of Robert Alan Martin on February 22, 2012. A copy of the transcript was electronically attached to the case file as Related Item #101.

On March 28, 2012, and in response to the above noted request of March 23, 2012, SAS Ward met with Inspector Snow at the DHSMV Headquarters building in Tallahassee, Florida. During this meeting, Inspector Snow provided SAS Ward with a CD that contained the audio recordings of Moore, Sulick, Martin and a fourth interview of Blasser which as of the date of this report had not been transcribed by FHP. Upon providing the CD to SAS Ward, Inspector Snow reminded SAS Ward that FHP's criminal investigation of the fatal traffic crashes was an active investigation and the interviews of Moore, Sulick, Martin and Blasser are considered part of their active investigation.

For information of the file, a copy of the CD was sent to SA Elder by SAS Ward and the original CD provided to SAS Ward by Inspector Snow was placed in the case file as Related Item # 102.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Wednesday, February 15, 2012, Government Analyst II Adrienne Trykowski of the Florida Department of Law Enforcement (FDLE), Office of Inspector General (OIG), mailed a letter from FDLE Inspector General (IG) Al Dennis to Director Jeff Bibb of the Kentucky Department of Transportation, Division of Incident Management. The letter was sent in furtherance of the investigation being conducted by FDLE into the events surrounding multiple fatal traffic crashes that occurred on Interstate 75 in an area near Gainesville, Florida on January 29, 2012.

In the letter, IG Dennis requested that Director Bibb provide FDLE with a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. IG Dennis also requested a copy of the agency's established procedures detailing safeguards or checklists used to ensure a roadway that has been closed due to low visibility is safe to be reopened for public travel. IG Dennis requested the documentation be forwarded in an electronic format to FDLE Assistant Special Agent in Charge (ASAC) Robert LeFiles.

Director Bibb had not replied to Inspector General Dennis' letter of request. On March 13, 2012, Inspector Saldanha called Director Bibb's office (502-564-0029) and left a voice mail message requesting contact.

On April 4, 2012, Inspector Saldanha contacted the Kentucky State Police via telephone to request a copy of their agency's current policies, procedures and guidelines related to road closures due to low visibility. Angela Parker, Branch Commander, Kentucky State Police Strategic Planning Branch, advised during the telephone conversation, and later in an email response, that the Kentucky State Police does not have any policy or written directives governing road closures due to limited visibility.

An electronic copy of Angela Parker's email will be maintained as a related item in investigative case file.

Case Number: IG-75-0089	Serial #: 56
Author: Saldanha, Julio C	Office: Office Of Statewide Intell
Activity Start Date: 04/04/2012	Activity End Date:04/04/2012
Approved By: Banks, Daniel Patrick	

Description:Documents from Kentucky State Police

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On February 2, 2012, a correspondence was received from Chief of Staff Stephen R. MacNamara of the Executive Office of the Governor requesting that the Florida Department of Law Enforcement (FDLE) investigate the governmental actions relating to the fatal traffic crashes on Interstate 75 on January 29, 2012. Pursuant to the receipt of MacNamara's correspondence, FDLE Inspector Mark Mitchell and Special Agent Supervisor (SAS) Richard Ward met with Chief Allan R. "Bob" Johnson of the Florida Department of Agriculture and Consumer Services (DACS), Office of Agricultural Law Enforcement (OALE). During this meeting, Johnson provided Inspector Mitchell and SAS Ward with copies of the initial reports prepared by DACS members describing their response and actions as it related to the fires near Interstate 75 on January 28 and 29, 2012, and which DACS labelled as the "Paynes Prairie Boardwalk Fire" investigation.

Subsequent to receiving the copies of the DACS reports from Johnson on February 2, 2012, SAS Ward has received copies of additional DACS, Paynes Prairie Boardwalk Fire investigative reports from Johnson. These reports along with the original reports received on February 2, 2012, were reviewed and separately submitted to this case file as related items (see the related items section of this case file).

On the morning of Monday, April 9, 2012, Johnson telephonically contacted SAS Ward and informed him that DACS had completed its investigation of the Paynes Prairie Boardwalk Fire and he had prepared a CD for FDLE which contained electronic copies all of DACS supplemental investigative reports, photographs, audio recordings of interviews, maps and final close out summary of the Paynes Prairie Boardwalk Fire investigation.

On the afternoon of Monday, April 9, 2012, SAS Ward obtained the CD from Johnson and placed it into the related items section of this case file as Related Item # 104.

For information of the file, SAS Ward made an electronic copy of the CD and forwarded it to the FDLE, Orlando Regional Operations Center for review.

Case Number: IG-75-0089	Serial #: 57
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 04/09/2012	Activity End Date:04/09/2012
Approved By: Banks, Daniel Patrick	

Description:CD containing copies of the Florida Department of Agriculture and Consumer Services, Office of Agricultural Law Enforcement's final reports, photos and audio interviews.

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Monday, February 6, 2012, Florida Department of Law Enforcement (FDLE), Office of Executive Investigations, Inspector Mark Mitchell and Special Agent Supervisor (SAS) Richard Ward hand delivered a letter from FDLE Inspector General (IG) Al Dennis to Florida Department of Highway Safety and Motor Vehicles (DHSMV), Inspector Marty Snow. The letter, which requested DHSMV to continually provide FDLE with documents and reports pertaining to their investigation of the multiple fatal traffic crashes which occurred on Interstate 75 (I-75) on January 29, 2012, was delivered in furtherance of the investigation being conducted by FDLE into the events on I-75 on January 29, 2012.

On Wednesday, February 15, 2012, Inspector Snow met with and provided Inspector Mitchell with DHSMV investigative documents related to the multiple fatal traffic crashes on I-75 on January 29, 2012. During this meeting, Inspector Snow informed Inspector Mitchell that the "After Action Report" had not yet been completed, but upon completion, it would be provided to FDLE." (see Investigative Report # 10).

On Tuesday, April 3, 2012, SAS Ward sent the below e-mail to Inspector Snow requesting the "After Action Report" promised on February 15, 2012 and any supplemental reports DHSMV may have related to the multiple fatal traffic crashes on I-75 on January 29, 2012. On April 13, 2012, and in response to SAS Ward's request, Inspector Snow, via e-mail, sent SAS Ward an electronic copy of the Florida Highway Patrol's, April 13, 2012, Paynes Prairie Supplemental After Action Report. Subsequent to reviewing the report, SAS Ward attached an electronic copy of the report to the case file as Related Item # 105.

Case Number: IG-75-0089	Serial #: 58
Author: Ward, Richard Allan	Office: Executive Investigations
Activity Start Date: 04/03/2012	Activity End Date:04/13/2012
Approved By: Banks, Daniel Patrick	

Description:Copy of FHP's Paynes Prairie Supplemental After Action Report dated April 11, 2012

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT
INVESTIGATIVE REPORT

On Friday, February 3, 2012, the Executive Office of the Governor (EOG) requested the Florida Department of Law Enforcement (FDLE) to investigate the events and actions of the agencies and their members as it related to the multiple fatal traffic crashes which occurred on Interstate 75 on January 29, 2012. As a result of this request, FDLE initiated two separate, but parallel investigations (IG-75-0089 and IF-14-0001). The first investigation (IG-75-0089) focused on the administrative aspects of the overall investigation, while the second investigation (IF-14-0001) focused on the actions of agencies and their members.

On Thursday, April 26, 2012 a final report was submitted to the EOG. All administrative and investigative activities have been completed and both cases are closed. The final report will be maintained electronically in the Related Items Section of this investigative file as Related Item # INV-106.

Case Number: IG-75-0089	Serial #: 59
Author: Pittman, Meschelle F.	Office: Office of Inspector General
Activity Start Date: 05/01/2012	Activity End Date:05/01/2012
Approved By: Banks, Daniel Patrick	

Description:Case Closing

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FLORIDA DEPARTMENT OF LAW ENFORCEMENT

Case Related Items Print

Case

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<u>Module</u>	<u>RI Seq #</u>	<u>Key 1 (Case #)</u>	<u>Key 2</u>	<u>Key 3</u>	<u>File Name</u>	<u>Description</u>	<u>Last Update Date</u>	<u>Last Update By</u>
Investigative Report	INV-1	IG-75-0089	1		EOG Letter reference I75 Traffic Crashes 01292012.pdf	Letter from the FL EOG reference I-75 Traffic Crashes on 01/29/2012	02/06/2012 08:38:17	Register, Wendell Dean
Investigative Report	INV-2	IG-75-0089	2		ASISS Case Master Report 12-319.pdf	ACISS Case Master Report 12-319	02/07/2012 10:36:31	Ward, Richard Allan
Investigative Report	INV-3	IG-75-0089	2		Photos.pdf	45 printed copies of photographs taken bu OLEA investigators of Boardwalk Fire	02/07/2012 10:49:11	Ward, Richard Allan
Investigative Report	INV-4	IG-75-0089	2		13 page Baldwin report.pdf	OLEA Investigator Richard Bladwin's 1-30-2012 draft report	02/07/2012 11:13:12	Ward, Richard Allan
Investigative Report	INV-5	IG-75-0089	2		FFS Report with alpha-numeric identifiers.pdf	Florida Forest Service Inncident Report with Alpha-Numeric identifiers	02/07/2012 11:29:55	Ward, Richard Allan
Investigative Report	INV-6	IG-75-0089	2		35 page National Weather Report for Jan 28 & 29, 2012.pdf	35 page National Weather Report for teh dates of January 28 and 29, 2012	02/07/2012 11:38:48	Ward, Richard Allan
Investigative Report	INV-7	IG-75-0089	2		Ocala Municipal Airport weather report.pdf	Ocala Municipal Airport weather report	02/07/2012 12:20:10	Ward, Richard Allan
Investigative Report	INV-8	IG-75-0089	2		16 page FFS Report from 1-28 to 2-4-2012.pdf	16 page FFS Incident Report covering dates 1-28 to 2-4-2012	02/07/2012 12:31:44	Ward, Richard Allan
Investigative Report	INV-9	IG-75-0089	2			Actual copies of documents provided to FDLE by Chief Johnson and a CD of Photographs listed in IR #2	02/07/2012 12:36:23	Ward, Richard Allan
Investigative Report	INV-10	IG-75-0089	3		FHP Letter.pdf	Letter to DHSMV	02/08/2012 14:04:26	Mitchell, Mark Sanders
Investigative Report	INV-11	IG-75-0089	4		FDLE letter to OLEA.pdf	FDLE letter to Chief Bob Johnson	02/08/2012 14:44:01	Ward, Richard Allan

FLORIDA DEPARTMENT OF LAW ENFORCEMENT

Case Related Items Print

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<u>Module</u>	<u>RI Seq #</u>	<u>Key 1 (Case #)</u>	<u>Key 2</u>	<u>Key 3</u>	<u>File Name</u>	<u>Description</u>	<u>Last Update Date</u>	<u>Last Update By</u>
Investigative Report	INV-12	IG-75-0089	5		FDOT Blanchard Request Letter.pdf	Request for Information Letter to the Florida Department of Transportation	02/10/2012 11:35:02	Trykowski, Adrienne R.
Investigative Report	INV-13	IG-75-0089	6			created in error. Please refer to INV-15	02/13/2012 16:30:54	Trykowski, Adrienne R.
Investigative Report	INV-14	IG-75-0089	7		Alachua County SO.pdf	Request for Information Letter for Alachua County Sheriff's Office	02/10/2012 16:38:19	Trykowski, Adrienne R.
Investigative Report	INV-15	IG-75-0089	6		Letter to Marion County SO.pdf	Marion County SO letter	02/13/2012 10:06:53	Trykowski, Adrienne R.
Investigative Report	INV-16	IG-75-0089	8			Created In Error	02/13/2012 13:52:20	Mitchell, Mark Sanders
Investigative Report	INV-17	IG-75-0089	8		NTSB Letter.pdf	NTSB request for information letter	02/13/2012 13:51:46	Mitchell, Mark Sanders
Investigative Report	INV-18	IG-75-0089	9		Request for US DOT docs.pdf	Letter sent to US DOT	02/15/2012 12:03:24	Pittman, Meschelle F.
Investigative Report	INV-19	IG-75-0089	10		FHP Item 1.pdf	FHP Traffic Crash Reports	02/16/2012 10:23:39	Mitchell, Mark Sanders
Investigative Report	INV-20	IG-75-0089	10		FHP Item 2.pdf	List of FHP Employees	02/16/2012 10:27:24	Mitchell, Mark Sanders
Investigative Report	INV-21	IG-75-0089	10		FHP Item 3.pdf	FHP Trooper Assignments	02/16/2012 10:31:41	Mitchell, Mark Sanders
Investigative Report	INV-22	IG-75-0089	10		FHP Item 4.pdf	FHP Chain of Command Notifications	02/16/2012 10:36:53	Mitchell, Mark Sanders
Investigative Report	INV-23	IG-75-0089	10		FHP Item5.pdf	CAD records	02/16/2012 10:50:33	Mitchell, Mark Sanders
Investigative Report	INV-24	IG-75-0089	10		FHP Item 6.pdf	FHP Policy 17.14 and 17.17	02/16/2012 10:56:59	Mitchell, Mark Sanders

FLORIDA DEPARTMENT OF LAW ENFORCEMENT

Case Related Items Print

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<u>Module</u>	<u>RI Seq #</u>	<u>Key 1 (Case #)</u>	<u>Key 2</u>	<u>Key 3</u>	<u>File Name</u>	<u>Description</u>	<u>Last Update Date</u>	<u>Last Update By</u>
Investigative Report	INV-25	IG-75-0089	10			FHP Records regarding January 28-29 2012 I-75 traffic crashes	02/16/2012 13:00:52	Mitchell, Mark Sanders
Investigative Report	INV-26	IG-75-0089	10		FHP Item 10.pdf	FHP Daily Activity Reports	02/16/2012 13:35:47	Mitchell, Mark Sanders
Investigative Report	INV-27	IG-75-0089	10		FHP Item 13 a.pdf	FHP Records regarding 2008 Crash	02/16/2012 13:52:31	Mitchell, Mark Sanders
Investigative Report	INV-28	IG-75-0089	10			Created in error	02/16/2012 13:57:01	Mitchell, Mark Sanders
Investigative Report	INV-29	IG-75-0089	11		SEI-Scanner12021616300.pdf	3 page memorandum from Jim Brenner	02/16/2012 15:37:40	Ward, Richard Allan
Investigative Report	INV-30	IG-75-0089	11		SEI-Scanner12021616301.pdf	6 page Highway Safety Smoke Management Interagency Agreement	02/16/2012 15:39:38	Ward, Richard Allan
Investigative Report	INV-31	IG-75-0089	11		SEI-Scanner12021616302.pdf	7 page article "A Fog and smoke risk index for estimating roadway visibility Hazard	02/16/2012 15:41:03	Ward, Richard Allan
Investigative Report	INV-32	IG-75-0089	11		SEI-Scanner12021616310.pdf	5 page FFS lesson plan and Power Point Presentation	02/16/2012 15:42:11	Ward, Richard Allan
Investigative Report	INV-33	IG-75-0089	11		SEI-Scanner12021616500.pdf	Color copy of an aerial photograph of teh Paynes Prairie Preserve fire area	02/16/2012 15:54:07	Ward, Richard Allan
Investigative Report	INV-34	IG-75-0089	13		Request for Information Letter to Kentucky Dept. of Transportation.pdf	Request for Information Letter to Kentucky Department of Transportation, Division of Incident Management	02/17/2012 15:54:58	Trykowski, Adrienne R.

FLORIDA DEPARTMENT OF LAW ENFORCEMENT

Case Related Items Print

Case

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<u>Module</u>	<u>RI Seq #</u>	<u>Key 1 (Case #)</u>	<u>Key 2</u>	<u>Key 3</u>	<u>File Name</u>	<u>Description</u>	<u>Last Update Date</u>	<u>Last Update By</u>
Investigative Report	INV-35	IG-75-0089	14		Request for Information Letter to Tennessee Dept. of Transportation.pdf	Request for Information Letter to Tennessee Department of Transportation, Maintenance Division Emergency Mgmt. Agency	02/17/2012 16:01:25	Trykowski, Adrienne R.
Investigative Report	INV-36	IG-75-0089	15		Request for Information Letter to California Highway Patrol.pdf	Request for Information Letter to California Highway Patrol, State Threat Assessment Center	02/17/2012 16:10:26	Trykowski, Adrienne R.
Investigative Report	INV-37	IG-75-0089	16		Request for Information Letter to Oklahoma Highway Patrol.pdf	Request for Information Letter to Oklahoma Highway Patrol	02/17/2012 16:15:59	Trykowski, Adrienne R.
Investigative Report	INV-38	IG-75-0089	18		Request for Information Letter to Texas Dept. of Public Safety, Highway Patrol.pdf	Request for Information Letter to Texas Department of Public Safety, Highway Patrol	02/17/2012 16:21:37	Trykowski, Adrienne R.
Investigative Report	INV-39	IG-75-0089	19		Request for Information Letter to Georgia Dept. of Transportation.pdf	Request for Information Letter to the Georgia Department of Transportation	02/17/2012 16:26:07	Trykowski, Adrienne R.
Investigative Report	INV-40	IG-75-0089	20		Request for Information Letter to South Carolina Dept. of Public Safety.pdf	Request for Information Letter to South Carolina Department of Public Safety, Highway Patrol Headquarters	02/17/2012 16:30:29	Trykowski, Adrienne R.
Investigative Report	INV-41	IG-75-0089	21		Request for Information Letter to	Request for Information Letter to Arkansas Highway Police	02/17/2012 16:37:00	Trykowski, Adrienne R.

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Investigative Report	INV-42	IG-75-0089	22		Arkansas Highway Police.pdf	Request for Information Letter to Alabama Department of Transportation, Office of Homeland Security	02/17/2012 16:41:43	Trykowski, Adrienne R.
Investigative Report	INV-43	IG-75-0089	23		Request for Information Letter to Virginia State Police.pdf	Request for Information Letter to Virginia State Police	02/17/2012 16:45:36	Trykowski, Adrienne R.
Investigative Report	INV-44	IG-75-0089	24		Request for Information Letter to North Carolina State Highway Patrol.pdf	Request for Information Letter to North Carolina State Highway Patrol	02/17/2012 16:51:48	Trykowski, Adrienne R.
Investigative Report	INV-45	IG-75-0089	25		Request for Information Letter to Washington State Department of Transportation.pdf	Request for Information Letter to Washington State Department of Transportation	02/17/2012 17:04:38	Trykowski, Adrienne R.
Investigative Report	INV-46	IG-75-0089	26		Request for Information Letter to Oregon Department of Transportation.pdf	Request for Information Letter to Oregon Department of Transportation	02/17/2012 17:06:02	Trykowski, Adrienne R.
Investigative Report	INV-47	IG-75-0089	28		Request for Information Letter to Gainesville Police Department.pdf	Request for Information Letter for Gainesville Police Department	02/20/2012 15:20:24	Trykowski, Adrienne R.

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Investigative Report	INV-48	IG-75-0089	29		I75 Crash Photos.pptx	photographs of I75 accident	02/22/2012 15:54:41	McGraw, Thomas Max
Investigative Report	INV-49	IG-75-0089	29		Broom.pdf	FDOT documents	02/22/2012 16:14:02	McGraw, Thomas Max
Investigative Report	INV-50	IG-75-0089	30		District2.pdf	FDOT documents	02/22/2012 17:16:13	McGraw, Thomas Max
Investigative Report	INV-51	IG-75-0089	31		District2.pdf	Documents from FDOT District 2	02/23/2012 10:22:40	McGraw, Thomas Max
Investigative Report	INV-52	IG-75-0089	33		SEI-Scanner12022714560.pdf	Copy of MOU between DHSMV/FHP and teh Florida DOT	02/27/2012 14:09:08	Ward, Richard Allan
Investigative Report	INV-53	IG-75-0089	33		SEI-Scanner12022714540.pdf	FHP Policy 17.14 Revision date 01/15/08	02/27/2012 14:19:09	Ward, Richard Allan
Investigative Report	INV-54	IG-75-0089	33		SEI-Scanner12022714550.pdf	FHP Policy 17.14 Revision date 10/26/10	02/27/2012 14:18:51	Ward, Richard Allan
Investigative Report	INV-55	IG-75-0089	33		SEI-Scanner12022714561.pdf	Florida Senate Transportation Committee Agenda for 2/6/2008	02/27/2012 14:54:15	Ward, Richard Allan
Investigative Report	INV-56	IG-75-0089	34			Senate Committee on Transportation Meeting Audio and Report	02/27/2012 15:39:50	Kimsey, Kelly Marie
Investigative Report	INV-57	IG-75-0089	32		SEI-Scanner12022810170.pdf	Bob Johnson's e-mail reponse of February 23, 2012	02/28/2012 09:20:27	Ward, Richard Allan
Investigative Report	INV-58	IG-75-0089	32		SEI-Scanner12022809270.	Local FSS district/center plan for the Alachua area	02/28/2012 09:32:42	Ward, Richard Allan

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					pdf			
Investigative Report	INV-59	IG-75-0089	35		Letter from US DOT.pdf	Letter from US DOT FHWA	02/28/2012 15:53:12	Pittman, Meschelle F.
Investigative Report	INV-60	IG-75-0089	37		Arkansas Policies.pdf	Documents from Arkansas	03/02/2012 14:07:33	Saldanha, Julio C
Investigative Report	INV-61	IG-75-0089	38		Maintenance Manual.pdf	Documents from Washington State	03/02/2012 14:11:00	Saldanha, Julio C
Investigative Report	INV-62	IG-75-0089	38		Regulation Manual 2010.pdf	Washington State Regulation Manual	03/02/2012 14:12:02	Saldanha, Julio C
Investigative Report	INV-63	IG-75-0089	38		WSDOTWSPWFC2010JO PS.pdf	Wasington State JOPS Plan	03/02/2012 14:12:36	Saldanha, Julio C
Investigative Report	INV-64	IG-75-0089	39		After Action Report.pdf	After Action Report	03/05/2012 15:32:20	Ward, Richard Allan
Investigative Report	INV-65	IG-75-0089	39			After Action Binder containing CDs and documents	03/05/2012 15:56:53	Ward, Richard Allan
Investigative Report	INV-66	IG-75-0089	36		Alabama e-mail.pdf	E-Mail response from Alabama Department of Transportation Director McWhorter	03/07/2012 14:14:51	Saldanha, Julio C
Investigative Report	INV-67	IG-75-0089	39		Page 78 ofScanned After Action Report.pdf	Page 78 of the After Action Report	03/08/2012 13:02:27	Ward, Richard Allan
Investigative Report	INV-68	IG-75-0089	40		South Carolina Response.pdf	South Carolina Documents	03/08/2012 16:30:04	Mitchell, Mark Sanders
Investigative Report	INV-69	IG-75-0089	41		Capt Duncan Documents.pdf	Documents provided by Capt. Robert Duncan	03/09/2012 15:41:18	Mitchell, Mark Sanders
Investigative Report	INV-70	IG-75-0089	43		VA Traffic Improvement Plan.pdf	Virginia Traffic Improvement Plan	03/14/2012 11:32:12	Saldanha, Julio C

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Investigative Report	INV-71	IG-75-0089	43			Virginia Traffic Improvement Plan	03/14/2012 11:33:34	Saldanha, Julio C
Investigative Report	INV-72	IG-75-0089	44		Baker 1.docx	Troop L LVORI Training Roster	03/20/2012 11:50:08	Ward, Richard Allan
Investigative Report	INV-73	IG-75-0089	44		Baker 2.pdf	Troop L's current (January 2012) LVORI Training	03/20/2012 11:51:31	Ward, Richard Allan
Investigative Report	INV-74	IG-75-0089	44		Baker 3.pdf	Troop L's LVORI training rosters for 2012 training	03/20/2012 11:52:30	Ward, Richard Allan
Investigative Report	INV-75	IG-75-0089	44		Brown 1.pdf	Troop A's LVORI Training Rosters	03/20/2012 11:53:12	Ward, Richard Allan
Investigative Report	INV-76	IG-75-0089	44		Brown 2.docx	Troop A's LVORI training sites	03/20/2012 11:53:46	Ward, Richard Allan
Investigative Report	INV-77	IG-75-0089	44		Crawford 2.pdf	Troop F LVORI training rosters	03/20/2012 11:54:18	Ward, Richard Allan
Investigative Report	INV-78	IG-75-0089	44		LVORI PowerPoint.ppt	LVORI Power Point Training	03/20/2012 11:55:24	Ward, Richard Allan
Investigative Report	INV-79	IG-75-0089	44		LVORI roster 3-12-08.pdf	Captain Duncan's LVORI Training Roster fro March 2008	03/20/2012 11:58:20	Ward, Richard Allan
Investigative Report	INV-80	IG-75-0089	44		LVORI Training Request updated.docx	Summary of responses to Inspector Snow ref LVORI training	03/20/2012 11:58:57	Ward, Richard Allan
Investigative Report	INV-81	IG-75-0089	44		Pike 1.pdf	Troop K LVORI training Rosters	03/20/2012 11:59:41	Ward, Richard Allan
Investigative Report	INV-82	IG-75-0089	44		Culhane 1.pdf	Troop B LVORI Training Roster (Gourley trained in LVORI)	03/20/2012 12:01:05	Ward, Richard Allan
Investigative Report	INV-83	IG-75-0089	45		California email.pdf	Email from Officer Marks	03/20/2012 13:01:55	Saldanha, Julio C

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Investigative Report	INV-84	IG-75-0089	45		GO 100.43.pdf	California General Order 100.43	03/20/2012 13:02:51	Saldanha, Julio C
Investigative Report	INV-85	IG-75-0089	45		GO 100.46.pdf	California General Order 100.46	03/20/2012 13:03:25	Saldanha, Julio C
Investigative Report	INV-86	IG-75-0089	45		GO 100.80.pdf	California General Order 100.80	03/20/2012 13:03:49	Saldanha, Julio C
Investigative Report	INV-87	IG-75-0089	46		Smoke Fog Strategy.pdf	Georgia Smoke and Fog Strategy	03/20/2012 13:09:20	Saldanha, Julio C
Investigative Report	INV-88	IG-75-0089	49		Duncan e-mail.docx	Capt. Dncan and SAS Ward's e-mails concerning LVORI notification	03/23/2012 13:26:10	Ward, Richard Allan
Investigative Report	INV-89	IG-75-0089	50		SEI-Scanner12032711210.pdf	FFS response ref their involvement in the Highway Smoke Interagency Man Agreement	03/27/2012 11:26:10	Ward, Richard Allan
Investigative Report	INV-90	IG-75-0089	51		48 page Update to FHP accident investigation.pdf	Up-Dated FHP Crash Reports received on 3- 26-2012	03/27/2012 14:14:48	Ward, Richard Allan
Investigative Report	INV-91	IG-75-0089	53			email	03/28/2012 09:13:58	McGraw, Thomas Max
Investigative Report	INV-92	IG-75-0089	52		SEI-Scanner12032809150.pdf	DHSMV (FHP') response to question regarding their support of the Highway Smoke MOU	03/28/2012 09:21:34	Ward, Richard Allan
Investigative Report	INV-93	IG-75-0089	54		North Carolina Email Response.pdf	North Carolina Email	03/28/2012 12:18:02	Saldanha, Julio C
Investigative Report	INV-94	IG-75-0089	54		Drawing for Work Zone Advance Warning Signs.pdf	Temporary Road Closure Drawings	03/28/2012 12:19:48	Saldanha, Julio C

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Investigative Report	INV-95	IG-75-0089	55		Friday, February 3rd, 2012 5dayweatheroutlook.pdf	5 day Statewide Weather Outlook	03/28/2012 14:31:29	Ward, Richard Allan
Investigative Report	INV-96	IG-75-0089	55		E-mail from Duty Officer Lou Fouraker.docx	Duty Officer LouElen Fouraker's e-mail to FHP Captain Fincher	03/28/2012 14:40:22	Ward, Richard Allan
Investigative Report	INV-97	IG-75-0089	55		Ken S e-mail.docx	E-mail from Ken S. to FHP	03/28/2012 14:44:50	Ward, Richard Allan
Investigative Report	INV-98	IG-75-0089	55		E-mail fro Todd Kelly.docx	Coy of Todd Kelly's e-mail concerning Citizen Jayne Blaser	03/28/2012 14:56:25	Ward, Richard Allan
Investigative Report	INV-99	IG-75-0089	55		charles bernard moore interview transcript.pdf	Copy of Charles Bernard Moore's sworn and recorded statement to FHP on 2-6-2012	03/28/2012 15:03:23	Ward, Richard Allan
Investigative Report	INV-100	IG-75-0089	55		kenneth david sulick interview transcript.pdf	Copy of Kenneth David Sulick's sworn and recorded statement to FHP on 2/21/2012	03/28/2012 15:06:20	Ward, Richard Allan
Investigative Report	INV-101	IG-75-0089	55		robert alan martin interview transcript.pdf	Copy of Robert Alan Martin sorn and recorded statement to FHP on 2/22/2012	03/28/2012 15:08:43	Ward, Richard Allan
Investigative Report	INV-102	IG-75-0089	55			CD provided to SAS Ward by Inspector Snow containing 4 sworn interviews	03/28/2012 15:19:04	Ward, Richard Allan
Investigative Report	INV-103	IG-75-0089	56		Kentucky State Police.pdf	Email response from Kentucky State Police	04/09/2012 13:34:58	Saldanha, Julio C
Investigative Report	INV-104	IG-75-0089	57			CD of Agricultural Law Enforcements final reports, photos and audio recordings	04/10/2012 09:45:58	Ward, Richard Allan

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Investigative Report	INV-105	IG-75-0089	58		FHP's Paynes Prairie Supplemental After Action 4-11-2012.pdf	FHP's April 11, 2012, Paynes Prairie Supplemental After Action Report	04/16/2012 09:39:10	Ward, Richard Allan
Investigative Report	INV-106	IG-75-0089	59		I-75 Investigation Final Report (3).pdf	I-75 Final Report	05/01/2012 13:11:16	Pittman, Meschelle F.